

Vol. 69 No. 6 (Jun. 1, 1999)

Date : 7/17/26, 5:44 AM

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INSIDE: ADB rates countries in the region

PACIFIC ISLANDS

JUNE 1999

MONTHLY

Crossing Fiji's racial divide

Can Chaudhry succeed
where others have
floundered?

ISSN 0030-8722



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PACIFIC ISLANDS

VOL. 69 No. 6

THE NEWS MAGAZINE

JUNE 1999

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Auckland: McKay & Bowman, International
Media Representatives Limited,

Tel (64-9) 4190561,

Fax (64-9) 4192243.

Japan: Universal Media Corporation, Tokyo,

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Pacific Islands Monthly was founded in 1930
(USPS 9522480).

A Fiji Times Limited production.

Cover prices are recommended
retail only. Registered by Australia Post,
Publication No. NBP1210.

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Parade, Suva, Fiji.

Tel (679) 304111, fax (679) 303809.

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PIM Website: <http://www.pim.com.fj>

Pacific Islands Monthly is published
monthly by Fiji Times Limited, a division of
Nationwide News, 2 Holt Street, Surry Hills,
Sydney, NSW 2010.

SEND ADDRESS CHANGES TO:

Pacific Islands Monthly
PO Box 1167, Suva, Fiji.

Printed by Quality Print Limited,
16 Amra Street, Waiu Bay, Suva, Fiji.

Layout by Sophie Foster Hildebrand
Cover design by Josefa Bola

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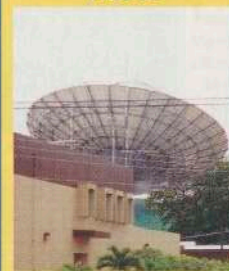
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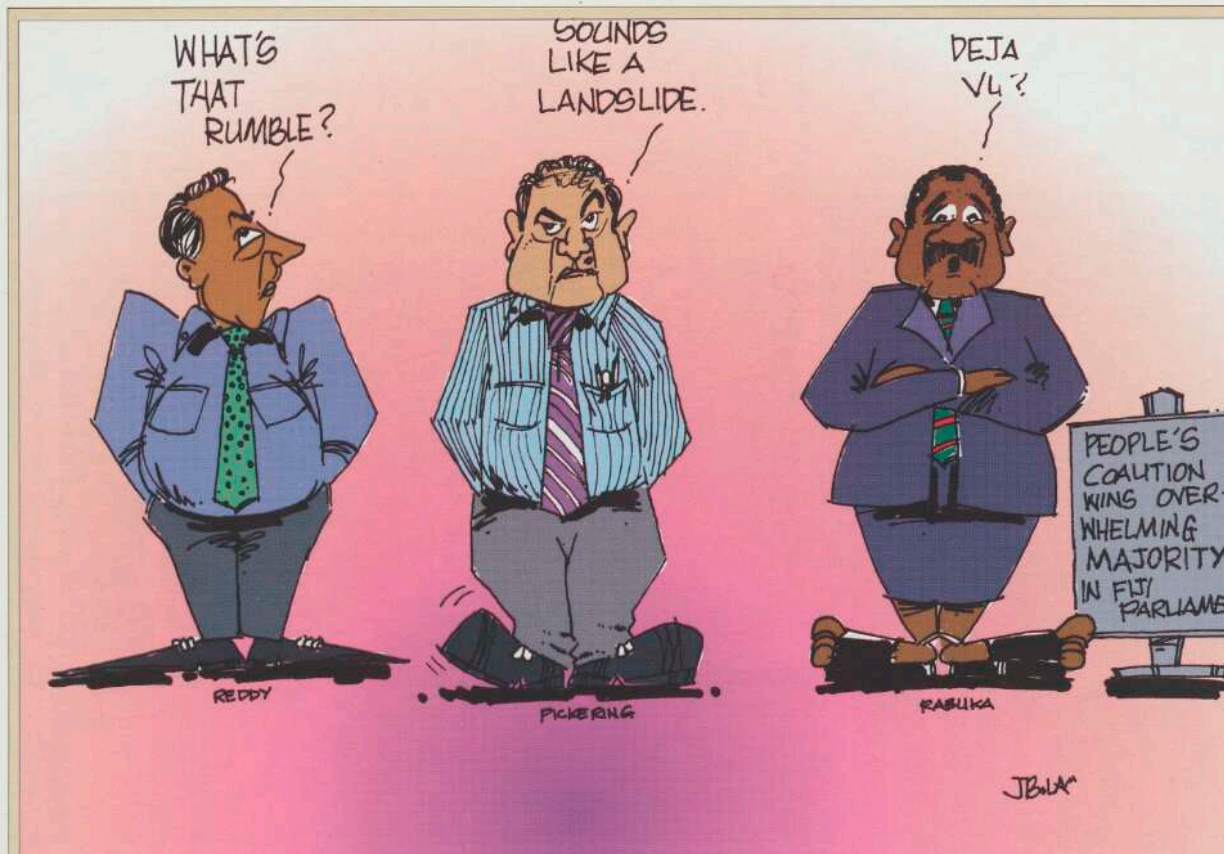


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EDITORIAL

A rose by any other name ...

THE biggest fear, after the Fiji Labour Party won an outright majority in last month's elections, was that the aggressive minority, may cause trouble. The overwhelming concern was a repeat of the 1987 coup de tat, when the FLP was last elected to power.

Although there were some outspoken Fijians who did not want Chaudhry to be prime minister, the majority of people just wanted Labour to be given a chance to get on with the business of governing.

As it stood, Chaudhry not only surprised everyone by appointing a Fijian-dominated cabinet, but he has managed to get the President on side, as well quell initial distrust of his motives to be PM.

Chaudhry has shown himself to be a seasoned politician, sensitive to the undercurrents to make up Fiji.

With his trade union background, he has commanded the support of workers of every race in Fiji, and, he says, it is the workers who are his interest now.

This can only be good for Fiji, where a small minority of people are rich, and the greater majority, poor.

Chaudhry may prove to be the best decision that Fiji's voters have made in

recent years. In a time of rapidly increasing globalisation, any worker would want a unionist as the prime minister.

Fiji, it seems, is no different to Australia, New Zealand, Britain and even Israel in this respect, for in those countries too Labour governments com-

mand a big majority. As many workers have found in the past, it does not matter what race or colour their union leader is, as long as he or she fights for worker's rights. Even Chaudhry (an avid rose gardener) knows that by any other name, his plants would smell as sweet. So too, the people of Fiji may find that, Indian or Fijian, a person who has their best interests at heart is their best representative.

■

LETTERS

Let democracy suit local content

Fiji has a new indian prime minister. As a result tension is said to be building up. Whose fault really was it? Perhaps the SVT and NFP merger was a well designed ploy to topple indigenous supremacy. Politics was at play. The SVT and NFP alliance was misled.

The grassroots of Fiji have spoken. The result though unacceptable to the outspoken minority is indispensable.

Solomon Islands must learn from Fiji experience. In the local context, unfortunate is the fact that minority groups have progressed through the political system. In retrospect foreign elements continuously intrude Solomons territorial sovereignty through the presence of naturalised citizens in the highest political level.

Another caution is the danger coerced by a rapid increase of recently introduced ethnic groups. The descendants of Kiribati have populated the entire island of Wagina. Spots of other settlements also exist in the wider province of Western Solomons. Worse still is the fact that attempts were made by sons of the recent settlers to contest for national seats.

The indigenous people of Solomon Islands must wake up. I hate to repeat the Fiji experience. Let democracy be refined to suit the local context.

Raso Tekupala

rsoreh@polfastaem.gov.sb

Socialism has never been tried

As human beings we live in a world in which we exist amongst dire poverty and strife. But this is not a natural phenomenon, it is the result of human social problems and we as the human race have the ability to solve these problems.

We live in a world which is on the verge of environmental catastrophe and in which crime is rising, wars are commonplace and racism and nationalism are virulent.

We live in a world where 800 million people are malnourished, 600 million people are homeless, one billion people have no access to clean water, and one billion

people have no work. We live in a world in which food mountains are destroyed amid starvation, where half a million scientists are employed to develop weapons when developments in other areas could benefit the world's population directly, and where homeless people preside amid vacant buildings and unemployed construction workers. We do not, however, have to live like this. The people of the world have an opportunity like none before in history to live in peace amidst plenty. Capitalism prevents this with its ethos of "can't pay, can't have" which retards real human development and leads to the relative impoverishment of the many for the benefit of the few who monopolise the world's resources courtesy of ownership.

A society of common ownership of the means of productive wealth by and in the interests of all. A world of voluntary co-operation where each gives according to ability and each receives according to their self-defined needs.

World socialists believe this will come about by the majority organising for it, not by being led by a vanguardist minority. The World Socialist Organisation is a leaderless organisation and always has been, decisions being made equally amongst equal members. The World Socialist Movement has companion parties in several countries all united by the vision of a moneyless world of real democracy and the potential for plenty.

Socialism has never been tried. The World Socialist Movement has always maintained that the so called "socialism" of Russia, China and their cronies was nothing but state capitalism.

The World Socialist Movement does not offer to lead you - a socialist revolution will be work of the working class itself. If we want to change the world we have to do it ourselves.

C B Skelly

Overses Department

The Socialist Party (Great Britain)

World Socialist Movement

Are newborn babies strategic or military targets for NATO?

Just one hour ago (before writing), three patients were killed in "Dragisa Misovic" hospital placed near gas station that was bombed in residential part of downtown Belgrade.

At least one missile has directly hit the hospital. Four deliveries were taking place in the very moment of explosion. Babies and mothers are being evacuated. A large number of mothers were injured, also large number of other patients, doctors and nurses were injured. Rescue teams were still searching the hospital wreckage for survivors.

Newborn babies were once again target of NATO bombers. Are newborn babies 'strategic' or 'military' targets? Or is it once again a 'mistake' or 'collateral damage'? Are NATO pilots blind, or, what's more likely, are NATO leaders war criminals?

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ARCHIVES - JUNE 1945

Trans-Pacific Air Services

PAA promises
an early start

THERE are signs that steps are being taken to resume a Trans-Pacific mail and passenger air service between North America and the South Pacific; and already there are indications of keen competition between British and American airlines.

The report was current in Sydney, in May, that Qantas, Ltd., the well-

known Australian company, was about to send a survey plane from Sydney to Suva.

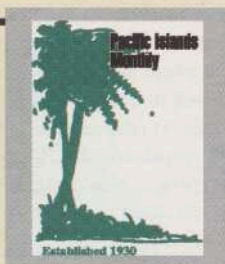
Evidently, this report reached Pan-American Airways, which pioneered the service between Hawaii and Auckland, and was operating regularly, Honolulu-Canton Island-Suva-Noumea-Auckland, when war caused the suspension of all civil flying at the end of 1941. On June 3, the Sydney 'Telegraph's' New York correspondent reported that PAA would

resume the service on a weekly basis in June, and would run a twice-weekly service as soon as planes were available.

This was welcome news to Australians. Air-mails from USA come regularly to Australia, but there is no return air-mail - only slow surface mail - and for this Australians blame their blundering and inefficient government.

Passenger traffic between Australia and USA, and Pacific ports in between, is a matter of sheer luck and wild adventure.

Any airline which can get in quickly and remedy this state of affairs will be called blessed by the business community. ■



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B R I E F S

Gun found on a high school student

PAGOPAGO - The discovery of a gun on a student at one of Samoa's high schools caused concern that local campuses will become just as dangerous as those in the United States.

The Samoa News reported that a teacher at Tafuna High School found a .357 luger pistol in the possession of a ninth grader.

The student allegedly brought the gun to school to shoot another student he did not like. The student who was not identified is said to have recently moved here from the United States.

Director of Education Doctor Sili Sataua says his department is not taking the situation lightly, even though the weapon involved was described as "a rustic gun that does not work".

Doctor Sataua plans to introduce a federal policy which calls for the expulsion of any student found with a gun on campus for one year.

The Education Director wants to expand the policy to include staff.

"Any staff member in possession of a weapon on campus would be immediately terminated," he said.

Legislation banning weapons from classrooms and school campuses is pending in the House of Representatives.

One of its sponsors, Representative Malaetasi Togafau says he will push for the bill's passage when the next Legislative session begins in July.

Tafuna High School, with close to 1,500 students is the largest high school in the territory.

This is not the first time a gun has been found in the possession of a student. The first such incident occurred in 1992 when a student threatened to shoot a teacher with a gun.

While students talked candidly about the incident, school administrators tried to cover it up.

The student involved was a United States born Samoan who was sent home to be "rehabilitated" by his grandparents.

Many countries have begun to crack down on guns in high schools in the wake of a spate of shootings in the US.

Former PNG provincial Governor dies amidst fears of retribution attacks

PORT MORESBY - There are fears of retribution attacks in the Papua New Guinea Southern Highlands, following the death of the former provincial governor in a road accident.

Police reinforcements were called to the town of Mendi, the provincial capital, to maintain order following the accident.

Dick Mune was travelling in a four-wheel-drive vehicle near Mendi. It went out of control and Mune died from injuries sustained as he leapt from the vehicle.

He was on his way to the national capital, Port Moresby to continue legal action to regain the parliamentary seat he lost in the last election. Police are investigating, though some people who believe it was no accident.

Mune's election dispute was due to be heard in the Papua New Guinea Supreme Court at the end of May. The case will now probably be closed.

Reports from Mendi say the situation remains tense, and there are claims one man has been killed in retaliation for Mune's death.

Australia pays 96 per cent of cost of the new Vanuatu defence headquarters

PORT VILA - A new headquarters for the Vanuatu security forces has been opened in the capital Port-Vila. The Defence Force headquarters is funded by the Australian Government.

Brigadier Paul Teiss, representing the chief of the Australian Defence Force, Admiral Chris Barrie told dignitaries at the opening ceremony Australia's decision to fund the new headquarters follows a review conducted by Australian defence authorities.

Australian defence paid 96 per cent of the multi-million-dollar building in Port Vila. The balance came from the Vanuatu Government. Brigadier Teiss said Vanuatu plays an important role in Australia's defence strategy.

"Australia takes its security interests very, very seriously, and Vanuatu gets a spe-

cial mention because we regard Vanuatu as a Tier 1 country in the South Pacific."

"Vanuatu is, of course, only two hours flying time from Brisbane so clearly events that take place in Vanuatu will impact upon the security of Australia, so it's very, very much in our region," Brigadier Teiss said.

PCRC Director leaves after 12 years

SUVA - The out-going Director of the Suva-based Pacific Concerns Resource Centre (PCRC), Lopeti Senituli says the Centre has been instrumental in lobbying for a number of regional issues.

One of the most successful was the re-listing of New Caledonia into the United Nations (UN) Decolonisation Committee in 1986. PCRC was part of the lobbying group that eventually convinced the UN to re-list New Caledonia. This happened after 16 years of lobbying and negotiations.

Senituli, Director of the Centre for 12 years since it moved to Fiji from Auckland, said PCRC is mandated to speak out on issues of human rights violation, decolonisation and environment for the people of the South Pacific. PCRC was at the forefront of the campaign against the French nuclear testing in French Polynesia.

He said his greatest achievement was the fact that regional governments had accepted the role PCRC plays as a legitimate voice of non-government organisations in the region.

"We are now able to be represented at some regional and national government level meetings ... even at discussions at United Nations level. This shows that PCRC is a legitimate voice for regional non-government organisation," Senituli said.

PCRC is currently working on a case where Fiji soldiers are believed to have been exposed to nuclear radiation in the 1950's. The Centre has lodged a case with the European Court of Human Rights that Britain should be held responsible.

Senituli leaves the Centre in July. He told Pacnews he had been offered a number of positions including a lucrative job in Europe, a position with a regional organisation in Suva and one in Tonga. ■

SPECIAL REPORT

Higher growth rates expected in the Pacific this year: ADB

Reports by SOPHIE FOSTER HILDEBRAND

GROWTH in Pacific Islands developing member countries should be higher this year, according to the Asian Development Bank.

In its Asian Development outlook 1999, the Bank said that Fiji, Kiribati, Papua New Guinea and Samoa are likely to achieve positive growth this year.

But it said in no case was it expected to exceed three per cent.

The regional representative of the South Pacific Regional Mission of the Asian Development Bank, Jeffery Stubbs, launched the report.

He said that the Asian crisis was not the major factor in explaining the poor growth rates of most of the Pacific Island DMCs as their direct exposure to the rest of Asia was

generally limited. But he said, that the Solomon Islands was hit hard by the crisis because of its heavy dependence on forestry and the collapse of log export markets in Japan and Korea. Vanuatu and Nauru also experienced significant adverse impacts, he said.

Drought affected several countries, as did the decline in the price of exports such as sugar and copra.

"Many Pacific Island DMCs suffered from the impact of fiscal adjustment following periods of unsustainable fiscal expansion or from the impact of weak governance arrangements. In many cases, business confidence deteriorated and this was reflected in weak investment," he said.

Stubbs said to accelerate their growth, it would be extremely important for Pacific Island DMCs to continue their reform programmes comprising both macro and micro-economic reform policies.

Key micro-economic reform policies encompass reforms to free up labour and land markets, open markets to competition, and strengthen financial markets to facilitate private sector activity," he said.

ADB's operations in the Pacific islands cover 12 DMCs: the Cook Islands, Fiji, Kiribati, Marshall Islands, Micronesia, Nauru, Papua New Guinea, Samoa, Solomon Islands, Tonga, Tuvalu and Vanuatu.

Since operations started in the Pacific, ADB has provided 130 loans totalling US\$965 million and 430 technical assistance grants amounting to \$132 million to Pacific Island DMCs. In 1998, ADB provided eight loans worth \$83 million to Kiribati, Nauru, PNG, Samoa, Solomon Islands, and Vanuatu. Thirteen per cent (\$16.6 million) of the total amount of technical assistance grants given out by ADB were for the Pacific. ■

ICT DIFFUSION INDICATORS

	Telecom investment/ GDP (%)		Telephone lines per 100 persons		Number of Internet hosts per 1,000 persons		Estimated number of fax machines per 100 persons		Number of personal computers per 100 persons		Cellular phone subscribers per 100 persons	
	1987-1991	1992-1996	1987-1991	1992-1996	1987-1991	1992-1996	1987-1991	1992-1996	1987-1991	1992-1996	1987-1991	1992-1996
American Samoa	11.3	17.52										2.73
Australia	0.77	0.75	44.24	49.59	0.37	12.57	1.15	1.97	6.20	23.77	0.71	9.44
Fiji	0.77	0.67	5.46	7.69		0.03	0.15	0.26				0.18
French Polynesia	0.29	3.59	18.09	21.77	0.02	0.14	0.63					0.06
Guam	27.26	42.83	0.23	0.13	2.43							
Kiribati	0.44	0.23	1.54	1.85			0.05	0.13				
Maldives	0.00	1.61	2.51	4.94		0.03	0.02	0.33		0.25		0.00
Marshall Islands			0.51	4.72			0.06	0.21	0.00	0.01		0.33
Micronesia (Fed. States of)		5.26	2.13	5.88		0.06	0.11	0.07				
New Caledonia	0.68		15.98	22.68	0.03	0.34	0.62					0.31
New Zealand	0.94	0.6	42.95	47.11		9.94	0.55	1.14	1.96	18.85	0.99	7.56
Pakistan	0.38	0.81	0.72	1.43		0.00	0.00	0.06	0.01	0.07	0.00	0.03
Papua New Guinea	0.60	0.57	0.83	0.98			0.02	0.01				0.01
Samoa	0.06		2.51	4.46				0.10				
Solomon Islands	0.22	0.93	1.20	1.61		0.08	0.03	0.14				0.04
Tonga	0.10	0.48	4.13	6.58		0.02	0.04	0.20				0.12
Vanuatu			1.73	2.52		0.01	0.13					0.04

Source: Information supplied by ITU, November 1999

SPECIAL REPORT

Fiji may have to tighten monetary policy

A TIGHTENING of monetary policy may be required in Fiji this year, with inflation running at 10 per cent at the end of 1998, according to the Asian Development Bank.

Its 1999 Outlook says that in the short-term the government faced two major tasks - one of which was to ensure that the stimulus to the traded goods sector from the currency devaluation was not further eroded by wage and price rises.

The Bank says that the second task was to reverse the deterioration of the country's fiscal position that occurred in 1996-1998.

ADB says that if Fiji is to achieve economic growth at a reasonable and sustainable rate, restoring investor confidence was essential. "This, in turn, requires political stability and a government that delivers a coherent, credible, and predictable policy framework," it says.

It says that if Fijian landowners do not renew Indo-Fijian farmers' expiring land leases, the sugar industry will effectively be undermined during 1999-2001.

"This will occur precisely at the time when the sugar industry must face the prospect of losing its preferential access to

European markets," ADB says.

Other issues to be addressed to restore investor confidence include clear and enforceable property rights as a basic necessity to encourage foreign investment in the tourism sector.

Burdensome regulations and restrictions on the repatriation of profits also discouraged investment, ADB says.

Despite this, Fiji's Gross Domestic Product is forecast to grow by 2.7 per cent in 1999. "This prediction of an economic recovery is based on the assumptions of a five per cent increase in visitor arrivals, a five per cent expansion in the construction sector from hotel investments and public infrastructure projects, a 10 per cent growth in garment production, and a 25 per cent growth in mining output," ADB says.

"The economy was in recession for the second year in succession in 1998, with output falling by nearly four per cent, largely because of the effects of a drought on sugar production and reduced gold production. Growth will resume in 1999, provided that tourism picks up and investment increases. A coherent, credible, and predictable economic policy framework is needed, particularly with respect to sugar land leases," ADB says. ■

Solomons progresses in restoring macro-economic stability

THE Solomon Island government, which took office in August 1997, has made progress in restoring macro-economic stability, says the Asian Development Bank.

It says that this has been done by servicing domestic debt and paying arrears, which the government plans to clear by the end of this year.

"Debt and non debt arrears were reduced by a total of \$18 million, primarily through external concessional borrowing from the Asian Development Bank and securitisation of arrears to the National Provident Fund. As a result, the overall level of public debt decreased slightly from \$198 million at the end of 1997 to \$195 million at the end of 1998," the Bank says.

Of that figure, domestic debt was \$83 million, external debt \$105 million, and trade creditor and other arrears \$7 million.

ADB says GDP fell an estimated 10 per

Continued overleaf

Three per cent GDP growth for Samoa

THE Asian Development Bank says Samoa's Real Gross Domestic Product is expected to grow by three to four per cent this year.

In its Asian Development Outlook 1999, the ADB said provided the economy was not subject to severe external shocks and the government was committed to effective, continuing economic reform, Samoa could achieve a three per cent sustainable growth rate each year.

It said such a growth rate "will permit an increase in average income of around two per cent annually, and will generate jobs for the 500 new entrants to the labour force each year."

The outcome, however, depends on durable improvements in the agriculture sector, continued expansion in fisheries, and realising the potential for further manufacturing and tourism development.

ADB says Samoa must enhance its attractiveness to foreign investors because the rate of investment was a crucial determinant of the actual growth rate.

"Political and economic stability, tax and tariff reform, improved transport and communications infrastructure, and the development of the offshore financial services industry are all positive features," it says.

The Bank added that while the relative strength of the tala may have a deterrent effect, the current complexities and delays

in the investment approval process were more important. It says it was encouraging that the simple and transparent Foreign Investment Act was in the pipeline.

"Together with arrangements for secure access to land, this will provide a legislative framework conducive to greater foreign investment flows. The latter would provide not only capital, but also management skills, technology, and training that would increase the productivity of the workforce," it says.

A potential added benefit of tourism, it says, was that the related job creation and investment could be in rural areas, helping stem urban drift and attendant social problems. ■

SPECIAL REPORT

From previous page

cent last year "as the collapse of log export markets in Asia compounded the adjustments forced by years of economic mismanagement".

The inflation rate accelerated from 8.1 per cent in 1997 to 12.3 per cent in 1998 as a result of the 20 per cent devaluation in December 1997 and increases in indirect taxes.

It said the value of log exports, in the first three quarters last year, was about 60 per cent below the 1997 level. But, production was still a third higher than the estimated sustainable level of harvesting.

It says, the most important concern was that the policy framework and management regime, essential for ensuring sustainable development of natural forest resources, was yet to be put in place.

Last year, fish became a major export earner, and palm oil and palm kernel exports grew because of price and production increases. The Bank says that the Solomon government needs to accelerate the progress on privatisation. ■

Cooks' civil service needs to be further reduced

THE Asian Development Bank says that the official economic outlook for the Cook Islands is gloomy.

In its Asian Development Outlook 1999, the Bank said that forecasts indicated that GDP would fall by one per cent this year before gradually recovering to reach growth of three per cent per year by 2003.

But the Bank said that to achieve the growth, it was assumed that there would be sustained growth in the tourism, agriculture, and marine resources sectors.

The ADB said that the principal policy issue for the Cook Islands was the completion of its Economic Reform Programme. But it said that there was cause for concern about the effectiveness and durability of

some of the changes. "Despite attempts to balance the operating budget in 1997 and 1998, deficits were recorded, and the government was unable to service fully an external debt of NZ\$143.9 million, equivalent to nearly the whole of GDP," it said.

The ADB said that the country's 1999 budget was not in compliance with the requirement that the operating budget be balanced, and relied on asset sales to fund expenditure.

"One major asset sale has not been fully transparent, and the privatisation of the government-owned telecommunications monopoly paid insufficient attention to regulatory arrangements," it said.

The bank said that effective efforts to realise fiscal surpluses were needed and would have to include a planned completion of public service reform.

Even though, between 1996 and 1998, the number of civil servants was reduced from about 3,350 to 1,340, the ADB says it is still far too high for such a small population. It added that the failure to reduce the size and cost of a Parliament of 25 members and concerns about the commitment to improved governance needed to be addressed. ■

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Economic

TONGA'S short term economic outlook is gloomy, and medium term prospects are that economic recovery will be uncertain, and at best modest, says the Asian Development Bank.

Last year was Tonga's third successive year of recession, with GDP declining 1.5 per cent in 1996, 6.6 per cent in 1997, and 0.3 per cent last year. The Bank says that the economic downturn largely reflected the performance of the agriculture sector,

SPECIAL REPORT

Weak governance and decentralisation hamper PNG development: ADB

PAPUA New Guinea's fundamental development problem is that social development has not kept pace with economic growth, according to the Asian Development Bank.

"Expansion of the formal economy has generated only about one sixth of the jobs required to keep up with the growth of the workforce," the ADB's Asian Development Outlook 1999 states.

"The bulk of the population lives in rural areas fragmented by rugged terrain and inadequate physical infrastructure, and relies heavily on subsistence and smallholder agriculture."

The ADB said that PNG's 1999 budget addressed the problem but the issue was now one of effective implementation.

"Unfortunately, this is hampered by weak governance that has been complicated by government decentralisation under the Organic Law 1995," it said.

The ADB report said that while increasing participation in decision making and raising the accountability of provincial and local government was laudable, however there were other basic problems that had not been addressed. "Delays in fund transfers; confusion about the respective roles of

departments at the district, provincial, and national levels; and severe human resource constraints continue to be basic problems," it said.

The ADB said that the 1999 budget estimated a slight reduction in the overall deficit and an increase in total revenue and grants. The budget was also committed to the stalled medium-term structural reform programme that was started in 1994 with the IMF and the World Bank.

"A value-added tax and tariff reform will become effective on 1 July, 1999, while a public sector restructuring and contraction will be the primary source of a 19 per cent drop in non-interest recurrent spending," it said.

ADB says that this would permit a 50 per cent expansion in development expenditure. The Bank warned that any large increase in the budget deficit would exert pressure on the currency, and on monetary policy. It said that the 1998 budget had turned out to be overoptimistic because of an unanticipated shortfall in revenues from taxes from mining companies and log export duties.

The overall budget deficit was 1.6 per cent of GDP with most of the growth in expenditure attributed to transfer payments

to provinces, districts, and statutory institutions, increased expenditure at the national level and debt servicing.

It said that the cost of relief efforts for the victims of the Aitape tidal wave were an added, unexpected burden.

The ADB said that the stock of public debt at the end of 1998 approached 70 per cent of GDP, and imposed a servicing burden that was projected to absorb 17 per cent of total revenue and grants in 1999.

Amongst other areas that need to be addressed, the ADB warned that "a failure to bring interest rates down from their currently high levels would have potentially serious consequences for private sector investment".

The Bank said that PNG's GDP growth rate of 2.5 per cent last year was due entirely to a 60 per cent increase in output from the mining sector and strong growth in the petroleum sector. It said that non-mining GDP fell by 3.7 per cent.

Output in the agriculture, forestry and fisheries sector was highlighted because, while accounting for 30 per cent of GDP, it provides a living for 80 per cent of the population. GDP in this sector fell by 6.4 per cent last year because of severe drought and a fall in commodity prices. ■

recovery uncertain for Tonga

which contracted in each of the three years. Squash production declined because of drought, disease and lower world market prices. It says that while private remittances held up, the balance of payments was under considerable pressure.

The current account deficit grew to 7.3 per cent of GDP, with gross foreign reserves falling to an equivalent of two months of merchandise imports, compared with five months in 1997.

The fundamental challenge for Tonga is generating jobs and exports through private sector development. "The government, aware of the economy's structural deficiencies, will need to rationalise the public sector to allow the private sector to grow. The government needs to reduce the civil service wage bill," ADB says.

Major fiscal savings can be achieved, it says, by converting the noncontributory pension scheme for public servants to a pen-

sion system that depends on contributions.

Distortions in the current tax and tariff structures

need to be removed to provide a more reliable revenue flow and stimulate private sector growth, the Bank says.

The government also needs to introduce a simple company registration system to replace the cumbersome system of granting business, trade and development licences. Tourism and fisheries could benefit from increased foreign investment flows if a non-discriminatory policy towards foreign investment was established. ■

SPECIAL REPORT

Concerns remain despite substantial reform in Vanuatu

THE Asian Development Bank says although Vanuatu has made substantial achievements under the Comprehensive Reform Programme (CRP), some problems and concerns remain.

Amongst these was the new Foreign Investment Act that included schedules that were contrary to the letter and spirit of the CRP.

It says that by reserving a wide range of areas for the indigenous population, the act will discourage foreign investors.

"A planned government review of the schedules needs to be completed quickly," ADB says.

Weaknesses in law enforcement continued to impose high transaction costs on business and the community as a whole, it says, and reform of the public sector would need to be consolidated.

Approximately 87 per cent of the projected 1998 budget deficit was a one-off expenditure arising from compensation payments to public servants dismissed following the 1994 strike, the Vanuatu National fund payout, and payments related to the CRP funded by the ADB, the Bank says.

Achievements under the CRP include reducing the number of ministries from 34 to nine and a seven per cent cut in civil service employment.

Value-added tax has also been introduced with the simplification and reduction of import duties and business licence fees.

Vanuatu has also established a legislative framework for improved governance, and begun a process to prepare a public investment programme including aid-financed projects.

Progress in financial reform has been made by the restructuring of the National Bank and the Development Bank and the amendment of the Vanuatu National Provident Fund Act. ■

Kiribati has big challenge ahead

THE Kiribati government must translate policy commitments into effective policy implementation, according to the Asian Development Bank.

It says that the medium-term strategy, adopted in 1997, identified three macro-economic issues: lack of almost any growth in per capita GDP since independence in 1979, the need to find employment for the 60 per cent increase in the

workforce that will occur over the next 15 years, and the government's ability to sustain the growth in public services.

ADB says strategies to address those issues were reducing the size of the central government, reforming public enterprises, and facilitating private sector development.

It says that a number of Pacific countries had adopted such a strategic framework but in the past Kiribati authorities had been slow to follow their example.

Kiribati has a small population of around 80,000, but they remain amongst the poorest in Pacific countries, with a per capita GDP of \$670 at the end of 1997.

That same year per capita gross national product (GNP) was higher at \$890 because of revenues from fishing licence fees, remittances from overseas workers, and investment income from the assets of the Revenue Stabilisation Reserve Fund.

The Fund was originally built up from phosphate mining royalties, and now consists of equities and bonds invested in several different international capital markets. It is valued at about eight times the level of GDP. Kiribati has been in the news lately



The Sea Launch project occurs in Kiribati waters

because of the Sea Launch project where satellites are launched into space in the country from a mobile re-designed oil rig.

The Kiribati external position deteriorated in 1996, improved in 1997 and remained sound in 1998.

The 1996 deteriorating was due to a fall in fishing licence fees by two-thirds and in copra exports by a quarter, while imports remained steady.

But ADB says the shift in balance of payments into a small deficit does not pose any policy problems for the country because gross official reserves are sufficient to cover almost nine years of imports.

The Asian economic crisis had little impact on Kiribati's merchandise exports last year apart from an indirect effect through a fall in world prices for seaweed and copra following devaluations by the major producers, Indonesia and the Philippines.

Kiribati uses the Australian dollar as legal tender which closely links its inflation rate, international competitiveness, and small financial system to economic conditions in Australia. ■

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■ BUSINESS

International Dateline still puzzles those living around it

THANKS to an obscure conference 114 years ago, every time that travellers cross the Pacific, they lose or gain a day depending on the direction they are going.

It perplexes the people who do it all the time - Samoans, Niueans and Cook Islanders who cross the International Dateline to see friends and family in New Zealand. Stories of two Christmas Days, a missed birthday or a wrecked watch in the rewinding are commonplace.

Going east across the dateline a traveller goes back a day, while going west across the line leads to skipping a day.

The international Meridian Conference on October 13, 1884, was called by President Chester Arthur for the Diplomatic Hall of the State Department, Washington.

It was attended by 41 delegates from 25 nations. Among them Austria-Hungary which no longer exists as such; Hawaii,

which was an independent Polynesian kingdom until the US invaded and San Domingo which is now the Dominican Republic.

Principles established by the conference included the creation of a single world meridian to replace several that existed then.

That meridian passed through Greenwich, near London, with all longitudes calculated both east and west from Greenwich up to 180 degrees.

Establishing the prime meridian at Greenwich passed 22-1 with a delegate from San Domingo, for reasons now lost in time, against France and Brazil abstaining. France wanted the prime meridian in Paris, not London.

Agreeing to go 180 degrees in each direction from Greenwich passed but with Italy, Sweden, the Netherlands, Switzerland and Spain against while France, while still in a huff, abstained in the company of

Austria-hungary, Germany, Brazil, San Domingo and Turkey.

The prime meridian led to the 180 degree longitude becoming the International Dateline. The conference set an interesting precedent for Kiribati by agreeing to various kinks: around Siberia, avoiding Fiji and between Samoa and Tonga and keeping New Zealand in one day.

Kiribati, and its predecessor the Gilbert and Ellice Island Colony did not exist then, but its 80,000 Micronesians were left affected by it as the Christian state found itself with two Sundays every week.

In 1995 the government in Tarawa (west of the dateline) declared everybody was in the same day - and consequently Kiritimati (Christmas) and Caroline islands found themselves 14 hours ahead of Greenwich.

Uninhabited Caroline then became the first place to see each new day and has been renamed Millennium Island.

With Imperial haughtiness that startled Tarawa, the Greenwich Observatory blasted the Micronesians for hijacking the dateline.

A sensitive people, the i-Kiribati (as they are known) were undeterred noted a decision made in Washington a century ago which said the line could be moved to accommodate local difficulties. (AFP) ■

American embassy in Fiji to host international trade conference

THE United States Embassy in Suva, Fiji is planning a major trade conference this month to further enhance trade and investment between Fiji and the United States.

American Commercial Attaché in Suva, Mr. Ted Pierce, says the idea behind this important conference is to enable American business people and their counterparts in Fiji to explore trade opportunities and discuss issues of mutual interest like shipping, customs, quarantine regulations, freight consolidation and ways to enhance trade. Opportunities afforded by the U.S./Pacific Island States Joint Commercial Commission will also be discussed.

The Conference theme will be "Face to Face with American Business." It will be held over a three-day period starting June 9,

1999. Mr. Pierce emphasized that an important part of the conference package will be free "Gold Key" service to participating

American companies on June 10 and 11 to enable them to meet with Fiji private sector leaders, government officials, and other commercial organizations with whom they share a common commercial interest. On the Fiji side there is immense interest in the conference among leading firms, government departments and statutory bodies, including the Fiji Trade and Investment Board. A large turnout of leading local business representatives is expected.

American goods, services and investment have increasingly entered Fiji's markets in recent years as more and more Fiji businesses look to the US as a source of goods and services. Mr. Pierce believes this conference will provide an unprecedented opportunity for American and Fiji businesses to develop new links and build further momentum. Full details of the conference is available from Fiji's Trade Commission in Los Angeles and the American Embassy in Suva, Fiji. ■

■ BUSINESS



Sea squirts, like these tunicates and ascidians, may provide science with cure for mankind's ailments (Tim Rock/Double Blue)

Plumbing the Pacific for a cure for cancer

By **DARRELL NICHOLSON**

IN a two-story waterfront lab in the Micronesian island nation of Palau, marine biologist Dr. Patrick Colin is undertaking what he describes as the "most important job I'll ever do."

Under a contract with the United States National Cancer Institute, Colin and his coworkers at the Coral Reef Research Foundation explore reefs in the Indian and

Pacific Oceans looking for slimy, spineless sea creatures. Their quarry are odd-looking invertebrates - bulbous sea squirts that cling to ledges, gooey bryozoan that collect on pilings and green globs of algae that carpet the sea bottom. Their quest is a cure for the world's deadliest cancers.

"We like to say we can go anywhere the human body can go," Colin says as he checks the latest batch of specimens in the lab's freezer awaiting shipment to the

United States. "A lot of the species we collect have never been described before, so we are actually laying the ground work for scientists in other fields."

In Colin's case, going anywhere the human body can go puts him in some exciting places. When he is not plunging as deep as 300 feet below the waves with a specially

designed re-breathing device, he is soaring high above the mushroom shaped hills of Palau's Rock Islands in his sleek single-person airplane. The bird's eye view gives Colin the chance to map reef habitat and look for places where promising invertebrates may hide.

For an invertebrate expert like Colin, Palau is among the best places to be. Located about 800 miles east of the Philippines in the North Pacific, the

■ BUSINESS

Republic of Palau is the westernmost island group in Micronesia. The main archipelago, centered at about 7 degrees 30 minutes north and 134 degrees 30 minutes east, is a string of more than 350 islands stretching 125 miles north and south. Lying about 300 miles to the Southwest are seven other small islands that are part of Palau, the Sonsorol Islands, Merir, Pulo Anna, Tobi and Helen's Reef.

Just seven of Palau's larger islands are inhabited. Population in this former US Trust Territory is about 18,000 people, most of whom live on the main island of Koror where the capital lies. Rated among the world's greatest diving destination, Palau is also famous for its fabled Rock Islands, more than 200 limestone islets that sprout like nearly identical mushrooms from a sapphire lagoon.

For three years, the Coral Reef Research Foundation was based several hundred miles east of Palau in Chuuk, an island state in the Federated States of Micronesia. Although the group's work there yielded many new discoveries, the move to Palau in 1995 has opened a whole new world of discoveries. Palau lies not far from the world's center for marine biodiversity, a triangle of ocean including parts of the Philippines, Indonesia and Papua New Guinea that is home to more different marine species than any spot on earth.

"We wanted to be somewhere where we could collect very thoroughly in one area and then go out and collect in other areas," Colin says. "The biodiversity in this part of the Pacific is unlike anywhere. We discover new organisms on almost a daily basis."

The impetus behind Colin's search is simple: the world needs new drugs. With each passing year bacterium evolve ways to fight science's best weapons. Doctors are anxious for new compounds that can attack cancer, AIDS and a long list of other diseases that have no cure.

The search for nature's remedies has exploded since that historic day in 1928

when mold blown through an open window stopped staphylococcus bacteria from growing in a petri dish - an accident that led to Alexander Fleming's discovery of penicillin. In the latest wave of land-bound exploration, desperate researchers are combing landfills, septic tanks, and swamps for sources of new cures.

In the Pacific, long before Fleming's discovery, native plants were - and still are - an important source of traditional medicine. Some familiar plants like kava are being used in prescription medications and herbal remedies in the US and Europe.

In the field of cancer research, the yew tree - found in the North America's Pacific

entists are turning their sights on the earth's greatest wellspring of species - its oceans. And what better place to look than the Pacific Ocean, the world's oldest and largest ocean, a submarine world with a wealth of species that stretches beyond imagination?

Some scientists now believe that as much as 90 percent of the species found in the world's reefs have yet to be described. That would raise the relatively small sum of 93,000 known reef species to as many as 9 million. The question for cure-seekers like Colin then becomes: "Where do you start?"

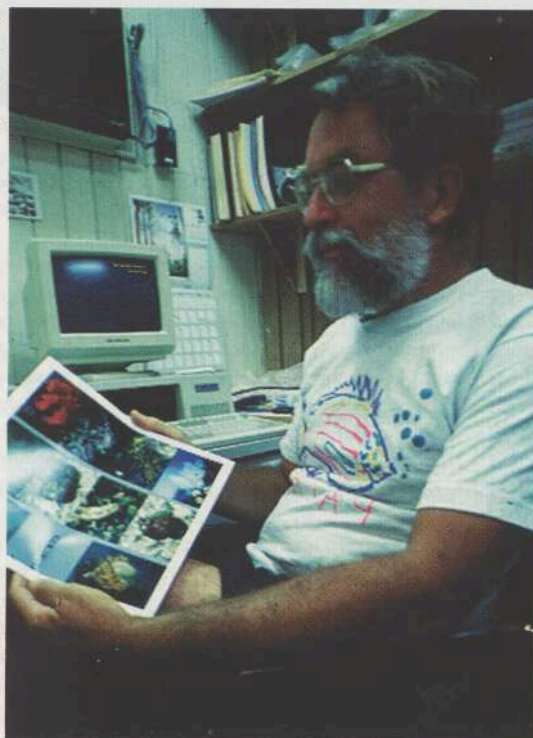
For Dr. David Newman, Colin's project supervisor at the National Cancer Institute, the answer is simple. If it is fat, colorful and vulnerable, Newman wants its secret to survival. In the case of many invertebrates, that secret to survival means toxins.

"Competition on the coral reef is chemical warfare at its highest level," Newman explains. "Basically all these organisms are fighting for a toehold on the reef. So if we see something like a solitary, brightly colored sponge or sea squirt, this organism probably has some form of chemical defense to knock off their competitors."

The trick is finding a toxin that is potent enough to wipe out cancer cells, but not so lethal that it destroys the healthy cells around it. The samples Colin sends to the National Cancer Institute's Natural Products Branch in Frederick, Maryland are rigorously tested against 60 of the world's deadliest forms of cancer and leukemia.

Other labs around the world - both private and government sponsored - launch marine-based compounds against everything from harmless sun blisters to deadly diseases like AIDS. "Though we find anti-cancer

activity in new plants, the chemical structures are very similar to those we've already found," Newman explains. "We don't need another Taxol. We want something that works like Taxol." But the path from sea bottom to pharmacy shelves can take decades. For example, one of the most



Pat Colin studies the proofs for a marine invertebrate book he is authoring (Tim Rock/Double Blue)

Northwest - is the source of the biggest success story so far. Taxol, a synthetic drug based on chemical structures found in the bark of the yew tree, is now routinely prescribed to treat breast cancer. But as the potential for new discoveries in the world's terrestrial realm gradually diminishes, sci-

■ BUSINESS



Palau's Rock Islands, where Colin is based, provide a plethora of marine life (Tim Rock/Double Blue)

promising marine derivatives still in clinical trials, Bryostatins, originates from the fouling organism *bugula neritina* collected 32 years ago in the Gulf of Mexico. Although there are many hot prospects undergoing clinical trials, the US Food and Drug Administration - which must approve any drugs sold in the US - has yet to authorize any anti-cancer agent derived from marine organisms.

"Unfortunately, it's not like we can find a cure overnight," 52-year-old Colin explains. "It's a gradual winnowing process that can take anywhere from 15 to 30 years. It's unlikely that I'll live to see the greatest discoveries from my work."

Despite the importance of Colin's work to the world of medicine, it is not always easy convincing host nations to open their doors to his team.

Fearing exploitation or reef damage, some island governments balk, or demand exorbitant payment in advance before the Colin's divers can explore their territorial waters. So far, his team has worked in 14 different countries.

"There's a lot of misconception about what we do," Colin laments. "We take only the minimum amount of sample necessary for testing, usually less than 1.5 kilograms. Our collecting is an exceptionally selective

cropping of a very limited number of species over a broad area.

"People imagine reefs being 'clear cut' in our type of work, but nothing could be further from reality. It would be almost impossible to determine where we have collected samples. We don't collect any hard (stony) corals or threatened, endangered or locally protected species."

To counter fears of exploitation, the National Cancer Institute enters into an explicit contract with the host country. The agreement requires the National Cancer Institute to keep host nations abreast of the latest discoveries pertaining to samples taken from their waters.

The institute also must allow for the host country's scientists to participate in research and drug development and the US government guarantees fair economic compensation and protection of biodiversity rights.

Pharmaceutical firms or educational branches that want to test or market any natural products that Colin's team finds must agree to abide by the National Cancer Institute's strict information sharing guidelines and agree to work out a profit sharing agreement with the host country.

One example of this spirit of cooperation in action is in Sarawak, on the island

of Borneo in Indonesia where a pharmaceutical firm is working closely with the local people to produce an anti-aging drug. Another way host countries can reap the benefits of any discoveries is through developing aquaculture facilities or laboratories. Any anti-cancer agent derived from a marine organism must be obtainable in large quantities.

In most cases, this would require an organism that could be farmed, or a derivative compound that could be manufactured synthetically. Already, some of the most sought after marine invertebrates are literally worth their weight in gold.

"It really doesn't make any sense to search for rare species," Newman explains. "It may yield the world's best anti-cancer agent, but it would be the world's worst drug. Ideally, we are looking for organism that we can grow using modern aquaculture techniques, or something that can be synthesized in the lab."

Until that happy day when cancer cures grow in aquariums, Colin and his team will have little rest. Even after seven years of exploring the Pacific's abundant reefs, the potential for new discoveries still remains as vast as the deep blue sea.

"We're not by any means through yet," Colin says. ■

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■ BUSINESS

FATERA will eventually

By SOPHIE FOSTER HILDEBRAND

A NEW Fiji/Australia Trade and Economic Relations Agreement (FATERA) will eventually replace SPARTECA's (South Pacific Regional Trade and Economic Cooperation Agreement) role in trade between the two countries.

Fiji's outgoing foreign affairs minister, Berenado Vunibobo, said that the new trade and economic co-operation agreement would "complement and supplement SPARTECA, but will eventually become the main instrument of economic co-operation between Fiji and Australia". Fiji's outgoing cabinet accepted the text of the agreement but it is unclear when implementation will begin.

Fiji and Australia negotiated the successor Agreement as the comparative advantage and trade benefits to Fiji of the regional SPARTECA arrangement were declining.

A cabinet statement said the agreement would enhance both trade and economic co-operation between the two countries in an international environment that was fast moving towards a deregulated market.

"The Agreement is a Framework Agreement which is very general in nature to allow for industry-specifics to be later negotiated and appended to the Agreement. An example of this is the draft Memorandum of Understanding now being finalised between the TCF Councils of Fiji and Australia," cabinet said.

Commodity trade with Australia continued to be in Australia's favour with trade deficits increasing from A\$161,314 million in 1993/94 to A\$259,596 million in 1996/97, falling slightly to A\$219,629 million in 1997/98.

However, Fiji garment exports to Australia continued to increase and in 1996 approximately 54 per cent of the TCF products made in Fiji were sold in the Australian market. Fiji's exports to Australia increased from \$163,434 million in 1993/94 to

\$306,555 million in 1997/98. Cabinet said that when Fiji's foreign exchange earnings from Australian tourist visitors to Fiji were added, the trade gap between the two countries would be quite close, though still in Australia's favour.

The statement said Australia would continue to be an important market for Fiji due to its proximity. It was, therefore, envisaged that the new Agreement (FATERA) would allow for the development of more trade between the two countries increasingly in Fiji's favour.

Meanwhile, Australia granted Fiji's garment exports a three-month extension of concessions under SPARTECA. The Fiji government officially requested the conces-

month extension would allow Australian authorities to consider Fiji's requests for further concessions.

New Zealand agreed to extend the derogation period for garment imports from Fiji to the year 2006, but rejected Fiji's requests to remove the 25 percent local content rule on its garments.

In its 1999 budget, the Fiji government the clothing and footwear industry to expand by around eight per cent this year.

"The relocation of several Australian manufacturing industries to Fiji and the increase in markets and product lines support this increase. However,

Table: Fiji employment in manufacture of wearing apparels

1986	1743
1987	2220
1988	2415
1989	5715
1990	6738
1993	8926
1996	10186
1997	11705 (provisional figure)

Source: Bureau of Statistics, Suva, Fiji



Fiji's outgoing foreign affairs minister, Berenado Vunibobo

uncertainties in the future of derogation and the quota system imposed by the United States remain threats to the industry," the budget statement said.

The importance of the garment industry to Fiji's economy cannot be

sions from Australia in March.

Fiji-made garments need at least 50 percent local content to enter duty free into Australia under SPARTECA. However, it became difficult to achieve that standard when the Fiji dollar was devalued by 20 percent last year.

The Australian Government gave a six percent derogation for temporary relief last year, but that expired at the end of April.

The Fiji Government says that the three-

under-stressed, providing jobs for over thousands of people. Garment exports have also helped prop the Fiji economy in difficult times. The industry is being plugged as an alternative for employment generation in small towns, where rural-urban drift is fast becoming a problem. This was to have been facilitated through the setting up of Tax Free Zones in small towns such as Navua, Rakiraki, Tavua, Korovou and Savusavu.

Provisional employment for the industry

have to replace SPARTECA

last year showed that about 11,000 people were directly employed. The government believes the industry has the potential to add 3,000 people to the workforce yearly.

The industry was also allocated F\$745,000 in the 1999 budget for the implementation of the Textile, Clothing and Footwear Industry Plan. In addition, the Garment Training School is in the process of being transferred to the Fiji National Training Council, which all employers are obliged to make contributions to.

Early this year, brassiers were added to the growing list of garments manufactured in Fiji for export. This followed a decision by Sara Lee Intimates of Australia to transfer its bra production from South-East Asia to the Kalabo Tax Free Zone, outside Suva.

"Close proximity to Australia, in addition to tax concessions, duty free importa-

tion under SPARTECA and low wages are the key reasons for transferring bra production from South East Asia to Fiji," said Alan Blake, a senior executive of Sara Lee.

When fully developed bra production was expected to create 200 jobs, generate additional export revenue of F\$2.5 million and will result in additional investment of F\$1.2 million.

Senior executive of Sara Lee Intimates, Alan Blake said the decision was made after a successful development programme lasting 12 months involving three local companies.

"Since bra production is more complicated than the other garments currently made in Fiji, we had to satisfy ourselves that Fiji can produce bras to our standard before approving the transfer," said Mr Blake. He said the development programme

did not proceed as quickly as the company hoped because of lack of appropriate skills. This problem is being addressed by the deployment of an expert in the production of bra to be located in Fiji for three years. The local companies involved in the development programme are currently producing nearly 1,000 units of bra a day earning export revenue of F\$175,000 a month.

There is no doubt that the garment industry in Fiji is fast replacing other manufacturing sectors as a top employer and foreign exchange earner. But its future hinges on various trade agreements and concessions that Fiji has with Australia, New Zealand and the United States. How well such agreements are negotiated by the relevant authorities will probably determine whether the industry remains a success story or causes horrible nightmares. ■

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■ BUSINESS



Through satellite technology, VMS was born

Vessel Monitoring System to revolutionise fisheries control

By SOPHIE FOSTER HILDEBRAND

IF anyone had said, a little over a decade ago, that before the year 2000, South Pacific countries would be able to track (in near-real-time) the activities of vessels fishing in their waters, they might have been met with laughter.

But today, this vision is a reality.

Through the Forum Fisheries Agency's Vessel Monitoring System, Pacific Island nations can keep stock of who is fishing in their waters, where they are fishing, how long they stay for and if they meet up with other vessels at sea.

The Regional Vessel Monitoring System, first proposed in 1993, was primarily aimed at sustaining Pacific tuna stocks but also came about out of pure necessity.

Some of the problems that the industry and authorities had come across included the inability to monitor illegal fishing activities, under-reporting and mis-reporting by fishing vessels, and the need to improve compliance.

The FFA VMS is not only aimed at improving fisheries management, but also

improving awareness of fishing vessel movements, and enhancing communication capability and information exchange between the FFA and member countries.

The VMS automatically monitors the location of vessels, then analyses and presents this information to FFA and its members.

The FFA VMS is capable of handling position reports of up to 2000 vessels, providing near-real-time monitoring.

It helps countries to detect vessels as they enter or leave Exclusive Economic Zones (EEZ); those which are travelling slowly in an EEZ for which the vessel is not licenced to fish; and vessels travelling slowly in a closed area.

It also allows operators to check on vessels that fail to return a scheduled position report, and identify those that are dead in the water (which usually means that they are fishing or collecting their lines).

The system also allows authorities to cross-check their data against that of a vessel's log of claimed catch location. It provides an indication of fishing activity and targeted species through analysis of the vessel's track pattern, location and speed.

One of the ways that this system works against those who are not licenced, is that, because it provides information on known vessel activity, surveillance missions can quickly identify unknown vessel activity.

The FFA VMS also allows two-way e-mail communication between FFA, its members and licenced vessels.

But the applications are not merely big brother, because as some operators have said, a monitored tracking system can help in search and rescue efforts.

The system can be used to find and alert vessels near a ship-in-distress, and if the ship-in-distress is part of the network, its last reported position may be used to identify the search area.

The VMS works by providing position information of vessels, which are then transferred to the FFA Headquarters, processed, analysed and distributed to member countries. It is presented as a map display.

The vessel position data is collected by means of an Automatic Location Communicator (ALC) which is installed on all vessels licenced to fish in the area. ALC uses the GPS to determine its location and automatically reports its position at preset intervals or when requested by VMS operators.

The vessel position data is sent from the vessel ALC to Perth Land Earth Station (LES) by the satellite Inmarsat-C. From LES, the information is beamed to the VMS hub site at FFA through X.25. The same process is reversed when VMS operators at FFA and member countries send commands to vessels.

At FFA, vessel position reports are automatically processed and analysed by the MAKO Support system. Pre-set rules are used by the Decision Engine to analyse each position report and VMS data is stored in an Oracle database.

The Decision Engine generates alert messages for member countries based on decision rules that analyse reported vessel positions.

Alternately, member countries request vessel position and other information as required and the information is stored in local databases.

Continued on page 22

■ BUSINESS

By BRIAN TOBIA

IMAGINE dialling up an international telephone number direct from a very remote area that lacks telecommunication services or links through cable or repeater stations.

The introduction of a new global mobile telephone service has made this a reality in Papua New Guinea.

It is now easier for company executives with international connections (engaged in explorations for mineral resources, logging, and agriculture) to get information of value across to their organisations located anywhere in the world faster.

Or vice-versa, direct communications from anywhere in the world to PNG without rushing to the office to make an international call is now a reality in PNG.

The country's advanced telecommunication network under the monopoly of 100 per cent government-owned Telikom (PNG) Limited has introduced a new product to further boost communication links between the country and the world.

Telikom launched the global mobile satellite telephones - which can be used to reach the rest of the world from anywhere in the country - last month.

Telikom (PNG) in conjunction with Pacific Iridium Telecommunication Company of Taiwan launched the premium global mobile telephone service in PNG. The new global mobile telephone service has immediately attracted overwhelming interest from potential customers.

Already a total 1000 customers (mainly from the mineral resource sector and other industries) have applied to get the new mobile phones. Telikom executives anticipate more expressions of interest in the new product. Managing director, Thomas Tulin, expressed optimism that the potential market base for these new global mobile telephones includes chief executives of both the public and private sectors and resource companies (particularly in mining and petroleum, forestry and agriculture) operating in most rural

Iridium makes global mobile phones a reality in PNG

settings.

He said the new global mobile telephone service and any other service provided by Telikom would not survive without customers from these important sectors.

Public Enterprises and Communications Minister, Dr. Fabian Pok, also urged consumers from these important sectors to use the new service for developing projects in

the rural areas of Papua New Guinea. He said it was amazing that a customer can make a phone call using the same telephone and same number anywhere in the world. Telecommunication is a key component of any development programme and governments and businesses cannot operate without instant communications in both the urban and rural sectors, he added. Telikom (PNG) now has one of the world's most advanced telecommunication systems fol-

lowing the introduction of this new service into the country.

PANGTEL director general Philip Aeava added that his organisation, as a regulatory body, is willing to cooperate with the industry for the benefit and interest of everyone.

"This is critical to the development of the telecommunications and broadcasting industry and realisation of national development goals and objectives ... launching of Iridium services in PNG is an example," he added.

The Iridium Global Mobile Personal Communication Satellite Service (GMPCS) will have the advantage of using only one number and one phone bill thus enabling customers from PNG to ring anywhere in the world.

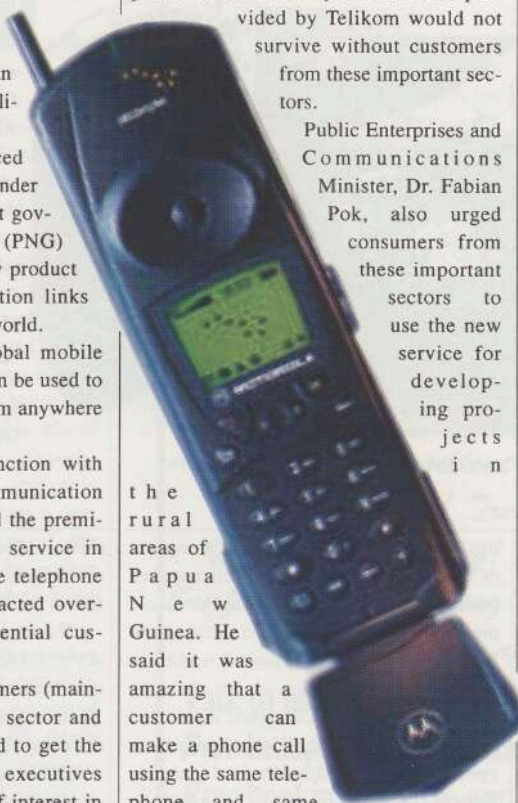
Iridium, an American company, has about 67 satellites circling the world.

Sources in the know said initially one thousand subscribers will be connected to the service.

Unlike the cellular system, users do not have to be near a repeater station or an exchange.

The handsets for the GMPCS would be supplied by licenced dealers, Boina Investments and Pacom Communications for about K14,000 and each customer will be allocated a 12-digit number - the two companies are distributors of the Kyocera and Motorola handsets (see picture) respectively. Other charges include: an activation charge of K155 and an advanced six-month rental of K1,200.

Telikom paid about US\$275,000 in May last year to be part of the Iridium system. ■



■ BUSINESS

Netcom Ltd to open high security Web casino

A PORT VILA-BASED company has announced the opening of a security-based online casino. Netcom Ltd made the announcement May 7 that the security-conscious Casinos Australasia was being opened.

The casino, at <http://www.casinosaustralasia.com>, emphasises security, with high encryption, servers situated in rooms sealed 24 hours a day and members data kept on separate secure systems.

"We believe that we can offer players features that no other site can come close to," said Nigel Mansfield, CEO of Casinos Australasia. "Our security is among the best anywhere on the Internet. And our staff has a combined 100 years casino-related expe-

rience. Our professionalism is unparalleled." Besides the physical security, access to the network itself is tightly controlled. "No one on the outside can access the personal information of our members - it's just not possible," Gordon McIntosh SVP and Director of Operations added. Financial transactions

are processed separately by state of the art, real-time connections to Barclays Bank in the United Kingdom.

Despite the advanced security measures, players can access all gaming simply by using popular browsers, like Microsoft Internet Explorer or Netscape Navigator. Also, since players can choose

between either browser-based games or a small download file to play off their PC, players will not experience the lengthy download times typical of other casino sites.

Casinos Australasia offers all of the popular casino style games, including blackjack, roulette, poker, baccarat, keno, sic bo, scratch and match and slots.

Mr. Mansfield also stated that Sportsbook Australasia - a highly-secure international sports wagering facility - is a forthcoming addition to the website. ■



This picture is part of the newly launched online casino

From page 20

To transfer the data from the FFA to its members, several methods can be used. Chief amongst these, and considered more reliable than the rest if the use of the Internet.

In countries where no Internet service exists, IDD (international direct dial) can be used.

The FFA VMS is also geared to allow downloads through Satcom-C (ALC comms, telex, fax, GMDSS, access to FleetNet) but it is currently not configured.

To ensure security, which is a prime concern for fishing fleets in such a competitive industry, an encryption system called SmartCrypt - which encodes and decodes data (based on public key algorithm) - is

used. Each FFA member can tailor aspects of the FFA VMS to reflect their requirements through the VMS system. For example, individual countries can decide how frequently and which vessels it wishes to monitor.

The system is also designed to be integrated with other fisheries management systems such as the Vessel Licencing System, People and Organisations Database System, and the Regional Registrar of Foreign Fishing Vessels.

To sustain the system, FFA member countries set up a VMS Register process, incorporating a VMS levy that sets an annual fee level aimed at fully recovering the cost of operating the system.

It also approved that the VMS levy be

collected from all foreign fishing vessels as a condition before obtaining a licence to fish in the EEZs of FFA member countries.

The current fee level is set at US\$845 per vessel per annum, based on the assumption that 1,000 vessels will operate the VMS. Simple mathematics places the operating figure at US\$845,000.

FFA forecasts that, in future, its VMS can be used to collect and process catch reports (and other reports) from vessels, tracking non-fisheries related vessels such as hazardous chemical and oil tankers and detect likely transshipment of catch at sea by analysis of possible rendezvous with other vessels.

Suddenly, the Pacific ocean does not seem so huge after all. ■

BUSINESS

'Once were warriors', and now a sequel

HER name is Nancy Brunning and you last saw her in the dreadful soap "Shortland Street" playing a nurse.

Now she's set for international stardom on the back of her latest role in the New Zealand Maori drama "What Becomes of the Broken Hearted?"

A sequel to the depressing and violent "Once Were Warriors" (and still New Zealand's most profitable movie if you don't count the French-Australian "The Piano") the new movie premiered in Auckland last month to an audience weary of the hard right-wing politics of the author of the books the movies are based on, Alan Duff.

He is the darling of the free market here for the seemingly brutal ease with which he exposes a harsh "reality" of Maori people in New Zealand; down and out, losers, heavy drinkers and so very much into the ultimate mindless violence.

It is all built around the character created by Temuera Morrison - "Jake the Muss".

On the strength of "Once Were Warriors" Morrison went off to Hollywood and ended up in a couple of lightweight flicks, at one point

sharing the screen with one of the big-breasted "Baywatch" babes. Now he is back in New Zealand and with Duff is rebuilding Jake the Muss, but this time as somebody becoming increasingly troubled over his life and its violence.

The resulting film is grim to say the least and frankly is something of a puzzle to see how it is acceptable to dish up cliches, silly lines and plain nonsense, just so long as it is dressed up in Maoridom and Polynesian culture.

The attempted redemption of Jake turns not so much on his rejection of violence, but

the triumph of violence over, well, other violence. It is all a tad sickening. That said, the effort by Nancy Brunning is outstanding.

She played Tania, girlfriend of one of Jake's sons who gets killed right at the beginning of the movie. She joins up with another brother (played by strong new star Clint Eruera) to seek revenge.

The role is grubby and tragic but Brunning, strongly and beautifully Polynesian, brings to it dignity and strength that gives one hope that some day somebody will give her a decent role.

She told the Listener magazine that in the original script her character, Tania, was too passive, hiding behind wrap-around dark sunglasses.

"Tania's spent years in the gang and I don't think she knows who she really is any more, just who she is as a gang moll.... But I wanted to find a balance, to show her strength - that survival thing.

Even though she's a victim. I didn't want people to write her off the moment they first saw her." ■

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■ BUSINESS

Adoptions are "out of control" in the Marshalls

By GIFF JOHNSON

LIKE one of those Wall Street business graphs with the line shooting off the chart, the number of Marshallese babies adopted by Americans continues to skyrocket with no downturn in sight. It's definitely a growth industry.

But the Marshall Islands government, which believes off-island adoptions are out of control, is in the final stages of completing an investigation that is expected to lead to stricter regulations governing adoptions.

Meanwhile, the US Immigration and Naturalization Service has announced plans to require that all babies being adopted by Americans be "orphans" and have US visas (because of a Compact of Free Association with the US, Marshall Islanders have visa-free travel to America) that must be issued from Manila.

The real problem, however, is the growing number of adoptions that are circumventing the Marshalls' legal system - adoptions that the INS proposal and stricter regulations by the Marshall Islands would increase rather than control by making it more difficult to adopt through the system in the Marshalls, say critics. Fueling what some are labeling "black market" adoptions is the lucrative nature of the baby trade. According to some, adoption arrangers or brokers can charge as much as \$20,000 to locate a baby for adoption. Today, there are half a dozen US-based adoption agencies and

legal offices advertising the availability of Marshallese children to American parents; several have web pages on the Internet.

And while the majority of these agencies are legitimate, licensed programs, there are others that are not and are clearly avoiding the legal

process in the Marshalls, which requires a home study of the prospective parents, with police report, from a licensed adoption agency.

With nearly three babies from Majuro being adopted each week in 1998 and thus far this year, the issue has become highly visible and emotionally charged in the islands. In 1997, the High Court in Majuro handled applications for 63 adoptions; last year the number more than doubled to 143. That does not include the many more adoptions handled through the courts on Ebeye, the Marshalls second major urban center, and what are apparently dozens more pregnant women and newborn babies being flown to Hawaii for adoption through the Hawaii courts.

In February, the Cabinet directed the Ministry of Foreign Affairs to launch a fast-track probe of the adoption situation and report back in 90 days. A report, with recommendations, is expected to be filed with the country's leadership in June. Public hearings sponsored by the Foreign Ministry have produced mixed and often conflicting testimony, but they have underlined the point that the growing out-flow of Marshallese children is an emotionally charged issue that is worrying many people in the community. "We want to understand the situation and have some control over it," said

Foreign Secretary Marie Maddison. "Right now, things are out of control." She indicated that it is not the level of complaints but rather the sheer numbers that have triggered the government's concern. "What are the hidden ramifications of overseas adoptions? We do not want to be in a situation 10 years from now where kids are saying they were abused, or complain that they had no say in being adopted into a foreign culture."

But local attorneys involved in processing adoptions say that this concern is misplaced and should be directed at the adoptions that are avoiding rather than going through the legal system. American attorney David Strauss, who lives in Majuro, handled 81 of the 143 adoptions in 1998. He told a public hearing recently that many of the babies and children that he is processed for adoption are now much healthier, and their rate of growth has improved, since being adopted by their new American families who are able to provide better nutrition and medical care for the children.

The lawyers and the government agree in one area: they both object to the proposed US INS plan to intervene in Marshallese adoptions. The Ministry of Foreign Affairs has officially requested that the INS hold off implementing its new visa requirement until the Marshall Islands has finished its investigations and proposed a plan of action. "It would be wrong for the INS to do it," said Majuro attorney John Silk, who handled the adoption of 31 children in 1998. "First of all, why does a Marshallese child need a US visa to go to the US but I don't?" He and other Majuro-based attorneys say that the INS plan will kill adoptions through the

Marshall Islands legal system, fueling a black market baby industry. "If this goes through, there won't be any more adop-



Marshallese children featured on an adoption website

■ BUSINESS



Some of the Marshallese children that have been successfully adopted

tions," Silk added. "It's already expensive to fly to the Marshalls" and the INS requirement for babies to get visas through the US Embassy in Manila would make it even more expensive and time consuming for Americans to adopt Marshallese, he said. "There's so much red tape with other countries," said Strauss of why more and more Americans are turning to the Marshall Islands to adopt. It's relatively inexpensive to adopt from the Marshalls and as Marshallese do not currently need visas to enter the US, it's easy for the newly adopted babies to enter America with their new parents, he said. The Marshall Islands High Court requires that adopting parents have a detailed home study conducted by a licensed adoption agency in the US before it will process the adoptions. These include police and related reports. The High Court instituted these requirements of its own accord as Marshall Islands law governing adoptions is outdated and of little consequence.

But the INS has decided that children being adopted by US parents do not qualify as non-immigrants (as all natural born Marshall Islanders do as a result of the Compact) and therefore must get visas - from Manila - before entering the US. But there is a second condition that the INS wants put into place that would have an even more dramatic impact on adoptions: the requirement that to be adopted, a Marshallese child would have to be an "orphan."

This definition would ban adoptions unless the child has no parents or has only one parent who relinquishes control, virtually eliminating the possibility of adoptions even if parents wanted it. If both parents are alive the INS would refuse a

visa, even if both agree to adoption. "Once the INS becomes involved, the adoption guidelines put in place by the government of the Marshall Islands will be essentially useless, and all the giant steps they're taking toward reviewing and regulating adoptions would have no effect," a group of 22 families which have adopted Marshallese children wrote in a letter to the Marshall Islands Journal in mid-March. American Marie Farson, who adopted a child through the Marshall Islands courts, said that INS involvement "will only drive the adoptions into Hawaiian courts where they will become domestic adoptions governed by state law and Hawaiian state law does not require home studies, background checks, etc."

One American woman, who is assisting a Marshallese woman attempting to gain the return of her child adopted through what they say were false pretenses, says that Marshallese babies are sometimes literally picked up at curbside at Honolulu International Airport after their mothers step off the plane from Majuro. "One more practice recently implemented by a US agency," said American Kathryn Staton-Smith, "(involves) procuring young pregnant women, through Marshallese arrangers, flying them to Hawaii to give birth to their children, and placing the newborns for US-finalised adoptions."

With unrestricted travel privileges under the Compact, Marshallese can fly to Hawaii (or elsewhere in the US) to have their children adopted, but does this give them - or the Marshall Islands government - the same assurance that the system in the Marshalls provides for the safety of the children? And while the Marshall Islands High Court requirements

may seem minimal, the fact that adoptive parents must have a home study, with a police report, prepared by a licensed adoption agency, available for review by the court, coupled with having to go through an open legal process during

which the Marshallese parents can be questioned as to their understanding of the legal process, provides a measure of certainty and accountability.

Moreover, unlike adoptions processed in American states, there is a public record available in Majuro to the local families who have put their children up for adoption. Majuro lawyers believe that the people sending Marshallese to the US for adoptions and otherwise avoiding the Marshall Islands legal system are giving all adoptions a bad name.

"I've heard some people criticise these adoptions," Silk said last year. "But if someone is willing to provide a good home for these children, you can't stop Marshallese parents from making their own decisions."

He added that an important concern for many Marshallese parents putting children up for adoption is their land rights in the islands. "Even if they are adopted and go to live in the US, they still retain their land rights," Silk said.

Adoptions have skyrocketed in the past two years with little scrutiny. In the past three months, that's taken a dramatic change, with both the Marshall Islands and US governments planning to institute stricter regulations. But whether those efforts to regulate adoptions offer better protections to Marshallese children or will instead stimulate an explosion of uncontrolled, black market adoptions remains an open question. One thing, however, is certain. Events are coming to a head in the next several months, which will change the nature of adoptions of Marshallese children by American families which to date have been without any intervention or interference by governments. ■

COVER STORY

Crossing Fiji's

Reports and pictures by
SOPHIE FOSTER HILDEBRAND

TO say that the nation was stunned - when the Fiji Labour Party won an overwhelmingly majority in the country's House of Representatives - may be an understatement. But it was nothing compared to the reaction that greeted the announcement, May 19, that Labour leader Mahendra Chaudhry had been sworn in as prime minister.

To outsiders, this may not seem like such a big deal, but in Fiji, where race has determined political dominance since independence, it was a landslide.

For this is the same country that, 12 years ago, was thrust into chaos when outgoing prime minister Sitiveni Rabuka led a military coup to overthrow another Labour government. The issue then was one of race.

For many Fiji Islanders (as the country's year-old constitution collectively calls its citizens) the current situation is like *deja vu* - a Labour government, a split in the Fijian vote, and Indians on the other side of the House. But, many people in this country, once known as "the way the world should be", hope that this is where the similarities end.

On the first day of counting, it was obvious Fiji's voters were after a change. By the

Can Chaudhry succeed where others have floundered?

third day, Rabuka had presented his resignation to the President, Ratu Sir Kamisese Mara, and conceded defeat. His Soqosoqo ni Vakavulewa ni Taukei (SVT) party had won just seven seats, losing many in areas which were once considered SVT strongholds.

Unity). Distributing preferences to each other, the People's Coalition amassed 52 seats in a 71-seat House. Of this number, Labour amassed 37, enough to rule on its own if it wished.

In its landslide victory, the SVT was not the only casualty. The most noticeable, for its failure to win a single seat, is the long-serving National Federation Party. Founded before independence, the party had fought the 1999 elections in a coalition with the outgoing SVT/UGP government.

Commenting on the failure of their coalition, Rabuka said "we were bad for each other".

"The result of the election and especially the orchestrated bloc voting by the Indian community clearly shows how far apart we still are racially," he said. In 1993, a local newspaper quoted NFP leader, Jai Ram Reddy, as saying

multiracialism could not work in Fiji.

"Multiracialism is unrealistic. History proves it does not work. If you look back at the history of Fiji since 1965, at the first Constitutional Conference we were told



Labour supporters rejoice as polling results are released

This time around, even Rabuka has had to concede defeat in the face of nation-wide support for the Labour-led People's Coalition (including partners, the Fijian Association and the Party of National

COVER STORY

racial divide



Fiji's President Ratu Sir Kamisese Mara, and new Prime Minister Mahendra Chaudhry

that it was wishful thinking," Reddy said.

"I have learnt over a period of 30 years that the type of multiracialism Mr Chaudhry is dreaming about will not happen. I believe that better men have tried and have not succeeded," he said.

Six years later, in his first press statement after being installed as prime minister, Chaudhry was overwhelmed by the support

that Labour had received. He said, "we have witnessed what can only be described as a People's revolution".

He described the events of 1987 as "unfortunate", saying "we must put the past behind us".

Although Labour has managed to win a majority in parliament against what seemed like insurmountable odds, a bigger task

awaits them - bridging the racial divide. It is a vision that Reddy once said was unrealistic, Rabuka attempted to promote, and is now Chaudhry's greatest challenge.

The cards, though, may be stacked in their favour.

The FLP was set up to challenge what was seen as anti-worker policies of the government of the day. Founded on principles of multiracialism, the Labour worked to "restore the faith of our people in democracy, in the government of the day, and above all, in Fiji", one of its founders, Dr Timoci Bavadra said in 1986.

It was this multiracial approach which led to a swing in voting patterns, propelling Labour to victory in 1987.

Twelve years later, Labour has again managed to swing the vote in their favour - once more propelling them to power. The multiracial focus, it seems, is still being pushed.

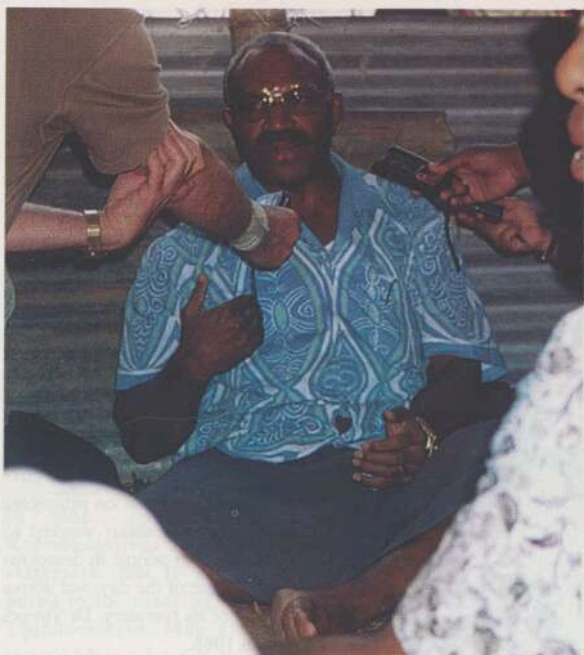
"Our emphasis now must shift to that of building a secure multiracial foundation for our country and not on propagating communal politics," Chaudhry said in his first statement as PM.

"The Fiji Labour Party is truly humbled by the magnitude of this support - it is overwhelming and the fact that it comes from a good cross section of our people confirms our faith in Fiji as a truly multiracial society," he said.

Others though, do not see it that way. Addressing indigenous Fijians, in a speech after his resignation as prime minister, Rabuka said, "we must find a way to come together to allow our collective voice to be heard and to be a force in shaping the future of our country".

"We have allowed ourselves to splinter into different groups working against our common interests. A house divided amongst itself cannot stand," he said. The deep dis-

COVER STORY



Outgoing prime minister, Sitiveni Rabuka (left), at an impromptu press conference the day before his resignation, said that it was Mahendra Chaudhry's right to be prime minister after winning such a large majority of votes

trust of Indians, it seems, had once more been brought to the surface. Chaudhry, though, has made swift efforts to dispel these fears. In a message to the Fijian people, he said, "you have nothing to fear from the Fiji Labour Party. Your special rights as an indigenous community are well entrenched in the new constitution. they will be respected and observed by the Fiji Labour Party".

Labour's trade union beginnings, and the background of its leader can only work in their favour in crossing the racial divide. Known for his confrontational approach to unionism, Chaudhry has championed the fight for many workers.

One of the first Acts that the new prime minister has said FLP will pass will reinstate workers made redundant by the corporatisation of the Civil Aviation Authority of Fiji.

The People's Coalition also intends to stop the privatisation of publicly owned enterprises which Chaudhry says is as silly as selling your house to pay the mortgage.

The coalition manifesto says they believe "strategic utilities such as water,

electricity, telecommunications and civil aviation facilities must remain in public hands as viable units. We also believe that the overall control of the exploitation of natural resources such as forestry and fisheries must remain in State hands to maintain their sustainability. We will, therefore, reverse all moves to restructure and privatise them. They will be reorganised and streamlined to make them more efficient and responsive."

It was this promise which swung many votes their way - especially when the SVT government had signed the lay-off of hundreds of workers, with more to come if they were reinstated.

History scientist Professor Stewart Firth told a panel discussion late May that the privatisation process was unavoidable given the financial problems in Asia. "The new Labour government might be able to slow down the process but not reverse it," he said.

New Labour member of parliament, Doctor Ganeshwar Chand says that the party would analyse restructuring issues as they arose, talking to the International

Monetary Fund and the World Bank before agreeing to any kind of international policy.

Doctor Bob Norton told the panel that there was great potential for the new government to survive if it made quick and practical decisions. He said although the SVT and NFP had banked on gaining more support based on what they had done for the Constitution, there were other bread-and-butter issues that bedevilled voters.

Professor Firth said Labour succeeded because they promised people things they wanted to hear such as the scrapping of Value-added Tax on certain essential food items.

The word at the polls was that people wanted a change. Now, the word on the streets is that people want Labour to be given a chance.

When cracks appeared in the People's Coalition after Chaudhry was installed as PM, it seemed that a repeat of 1987 was likely.

However, Labour managed to weather that storm and has managed to not only get FAP and PANU back on side, but also the Christian Democratic Alliance (VLV)

COVER STORY

which is seen as a Christian fundamentalist party. The FLP used its chance to make inroads in multiracial representation, through the application of clauses in the new Constitution which call for a multi-party cabinet. Under the constitution, the Prime Minister is obliged to invite any party with eight or more seats in the House to join him in cabinet.

Chaudhry, though, has taken this a step further and invited not just the parties that have eight or more seats, but also those that have less.

In his 1999 line-up, Chaudhry has given two positions to the Christian Democratic Party (VLV) and the Party of National Unity (PANU) even though they did not have the requisite number of seats. The FAP has been given a Deputy Prime Ministership, two cabinet positions and an Assistant Minister post.

With a view to eradicating underlying distrust that some Fijians have of Indian intentions, Chaudhry has allocated the portfolios which centre of Fijian interests to Fijians - most of whom are not Labour members. FAP leader, Adi Kuini Vuikaba Speed has been given the important portfolio of Minister of Fijian Affairs, and she will now chair the Great Council of Chiefs meetings.

Poseci Bune of the VLV has been given the Ministry of Agriculture, Fisheries and Forests, which concerns the resources owned by Fijian mataqali.

The tourism portfolio which often involves the use of Native land to establish hotels and tourism facilities, has been given to Adi Koila Mara Nailatikau, the daughter of the President and a VLV member.

Chaudhry is playing smart politics by adopting such an approach, but it seems that he still has a few more trump cards to play. As PM, he makes a number of appointments to the Senate, and these members are also allowed to be members of cabinet.

With such a magnanimous mood prevailing, he may even appoint NFP leader, Jai Ram Reddy to the senate - thus appeasing those voters who are bitterly disappointed that NFP did not get a single seat in the House of Representatives. Even if this does not eventuate, Chaudhry has already shown

that he is putting to good use his experience in politics and collective bargaining. Even though Labour has won an outright majority in the House, the party has shown sensitivity in its first few days of power.

There is no doubt that Fiji's 1999 elections will go down in history books as a turning point in the country's independent journey.



Boxes such as these were used to transport ballots to counting centres

For the first time, a person of Indian heritage was made prime minister.

For the first time, almost nine per cent of the House is made of women.

And for the first time, voters have realised that their vote has power.

Perhaps, too, for the first time, someone will succeed in crossing Fiji's racial divide, and even bury it forever.

And if any lessons are learnt, the 2004 elections could see the rise of several new multi-racial parties, and a return to "the way the world should be". ■

Chaudhry's Multi-Party Cabinet (as at May 21, 1999)

1. Hon. Mahendra Chaudhry (Labour) - Prime Minister and Minister for Finance, Public Enterprises, Sugar Industry and Information
 2. Hon. Professor Tupeni Baba (Labour) - Deputy Prime Minister and Minister for Foreign Affairs
 3. Hon. Kuini Vuikaba Speed (FAP) - Deputy Prime Minister and Minister for Fijian Affairs
 4. Hon. Anand Kumar Singh (Labour) - Attorney General and Minister for Justice
 5. Hon. Ratu Mosese Volavola (Labour) - Minister for Lands, ALTA and Mineral Resources
 6. Hon. Shiu Sharan Sharma (Labour) - Minister for Works and Energy
 7. Hon. Pratap Chand (Labour) - Minister for Education
 8. Hon. Meli Bogileka (PANU) - Minister for Communications and Civil Aviation
 9. Hon. Ratu Tevita Momoedonu (Labour) - Minister for Labour and Industrial Relations
 10. Hon. Anup Kumar (Labour) - Minister for Commerce, Business Development and Investment
 11. Hon. Ganeshwar Chand (Labour) - Minister for National Planning, Local Government, Housing and Environment
 12. Hon. Dr Isimeli Jale Cokanasiga (FAP) - Minister for Health
 13. Hon. Poseci Bune (VLV) - Minister for Agriculture, Fisheries and Forests
 14. Hon. Manoa Bale (Labour) - Minister for Regional Development and Multi-Ethnic Affairs
 15. Hon. Lavenia Wainiqolo Padarath (Labour) - Minister for Women, Culture and Social Welfare
 16. Adi Koila Mara Nailatikau (VLV) - Minister for Tourism and Transport
 17. Hon. Ponipate Lesavua (PANU) - Minister for Youth, Employment and Sports
- Also five Assistant Ministers: one Independent, one FAP, three Labour. ■



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■ TECHNOLOGY

Bridging the information gap

A 21st Century challenge

Reports and pictures by
SOPHIE FOSTER HILDEBRAND

ASK an islander about surfing and they may point you towards the nearest reef breaking the tide of the vast Pacific ocean.

"Surf the net?". What a crazy idea!

While this may seem like a gross exaggeration, in a time of vast technological innovation, there is no doubt that Pacific countries and many other developing nations, have sadly been left behind.

Indeed, so great is the information gap that, while the Internet, mobile phones and video conferencing are literally child's play in developed nations, in the Pacific many adults don't know how to use a mobile phone, let alone switch on a computer. Many island children have never seen a computer. Radio telephone stations are still used to send messages; and most people wouldn't know what's happening in the outside world if it was not for public radio stations.

The Pacific has always been known for its isolation, cut off mainstream develop-

ment and the pace that characterises the western world. Indeed, tourism operators often stress coming to the Pacific to "get away from it all."

But in an increasingly global trade environment, the Pacific can no longer afford the "out of touch" label.

Fortunately, the same developments that led to rapid growth in the western world, now present the region with an opportunity to ride the wave of informa-



Communications technology at an island airport helps guide planes in to land

tion and communication technology.

Fiji's outgoing minister for foreign affairs and external trade, Berenado Vunibobo explains.

"Telecommunications and information technology have facilitated interdependence and now allow massive amounts of information to be transferred across boarders at ever increasing speeds, and at increasingly economical rates. In today's marketplace, transactions are effected on-line, in real-time, and the implications are now part of a globally inter-linked economic system," he says.

He told the Forum Communications Policy Minister's meeting in Suva, Fiji, recently that traditional views of national independence were being challenged in such a globalised industry. "The reality is that ideally effective solutions may involve some breaking down of old walls and a recognition that global partnerships rather than exclusivity or monopolies may perhaps be the way forward," he said.

After decades of being out of the running, the Pacific, it seems, is ready to make a come-back.

But while the communication ministers recognised the "critical importance" of telecommunications in development, they agreed that there were constraints imposed by the relatively high cost of telecommunications for island countries.

In particular, there was concern about the current Internet charging regime.

The 55th session of the Economic and Social Commission of Asia and The Pacific (ESCAP) attempted to highlight these issues.

One of the papers presented at the session was titled 'Asia and the Pacific into the Twenty-first Century: Information Technology, Globalisation, Economic Security and Development'. It said that recent technological developments had led to lower costs and the dramatic shortening of economic "distances".

This microelectronic revolution, it said, allowed faster

and cheaper movements of goods and services.

"Advances in telecommunications and transport, for example, have helped to

lower the costs of communication and transportation while the emergence of fax and global computer networks has drastically reduced the economic significance of geography. At the same time, systematic rationalisation of procedures and documentation for international trade, together with wider and easier dissemination of prices of traded goods, has contributed to the convergence of market prices, resulting in fewer distinct markets," it said.

In many developing countries, such technology is primarily targeted at the privileged and the business community because of the current, relatively high, cost of connectivity.

In a paper to the communication ministers in April, the Pacific Islands News Association (PINA) said that there was an important case to be made for bringing down telecommunication costs.

"If we are to remain competitive with the rest of the world, we must close the gap in communication costs between our Small Island states and the rest of the world. Telecommunication facilities should be seen as part of our basic infrastructure like roads, water and hospitals," the PINA statement said.

"Many of our members live in nations with far-flung populations. Catering for their needs is a major exercise and requires help from telecom organisations and yet we are asked to pay huge costs ... Often well above the 'break even' point. This has bankrupted many Pacific Island broadcasting organisations."

Even the United Nations has been dragged into the debate.

Last month the UN's Committee on Information was told that public information activities at the United Nations should work to bridge the information gap between developed and developing countries.



A large satellite dish on the top of the Pohnpei telecommunications building keeps the Federated States of Micronesia in touch with the world

Ahmad Kamal, the UN Pakistani representative, said that information remained an indispensable part of the critical input for development, as was evident from the wide gaps in the level of progress around the world.

That inherent link between information and development in a world of information superhighways, where competing interests were in a constant race for time and attention, must be stressed, he said.

Unfortunately, the imbalances in the availability of information and in the capacity of different nations and organisations to use it have continued to grow.

Kamal said that information had become the lifeblood of domestic and global markets. Market-oriented policies had become almost universal, and all countries were now competing in a single, global market economy. As that process gradually accelerated, the competitive edge of nations was now gauged more by their effectiveness in information processing than by the traditional notions of

goods and services, he said. To increase the use of the Internet by the rest of the population, ESCAP says, low-cost links were required.

"Recent developments in satellite technology have facilitated reliable, high-quality, rapid communications services to remote areas. These systems use hybrid terminals which share the antenna and transceiver sections, thus greatly reducing capital investment and the heavy installation costs associated with fixed-line networks. This leading-edge technology could allow rural areas to connect quickly and cheaply to the rest of the world," it says.

But while offering such solutions, the Economic and Social Survey of Asia and the Pacific 1999 admits that there were still certain basic problems that needed to be addressed.

"Many least developed countries and island developing countries have particular difficulties in developing their information infrastructure because of lack of funds, experience and expertise, and the unavailability of qualified human resources," it said.

Because of this, many international bodies are promoting the private sector, in cooperation with government, as an effective tool for information infrastructure development.

ESCAP says that the Maldives had used such an approach to telecommunications with some success.

Before 1988, domestic telecommunications in the Maldives were operated by the Department of Posts and Telecommunications, which was unable to meet the level of funds necessary to realise the country's development potential.

Continued overleaf

■ TECHNOLOGY

From previous page

A joint venture company was set up between the government and Cable & Wireless, with the government maintaining the majority share, to encourage further investment and to ensure the availability and use of the latest technology.

The new company was granted exclusive rights of operation for 10 years and,

Web page publishing, e-mail servicing and also, to some extent, voice and facsimile servicing through the Internet. With the exclusive 10-year rights over, the Maldives government, ESCAP says, now intended to evaluate opening up the sector to competition. Its target is basic telephony access for all inhabited islands of Maldives by the turn of the century.

For their part, Forum member countries

survey says that the role of foreign transnational corporations was likely to become stronger and more pervasive. Because of this, it said, there was a risk that it would be more difficult to stimulate the development of local businesses.

The Pacific Islands News Association, whose members include broadcasters, newspapers and magazine publishers around the region, has also voiced these concerns.

"The digital and satellite revolutions, while offering enormous opportunities, also bring with them some tangible threats. In particular, we see potential danger in the increasing ability of large media operators to 'beam in' products from larger countries around us ... while enjoying cheaper access to these telecommunication facilities than Pacific Island operators do," an organisation statement said.

And while the same situation can be applied to other industries, PINA took the issue to the Forum communication ministers, citing the example of the Afristar project.

It said that an American consortium developed the ability to beam multiple radio channels to the entire African continent that were received direct on the ground by radio receivers with minute satellite dishes.

"This points the way to a future which could see the 'big boys' of the world sitting in Auckland, the city with the largest Polynesian population in the world, and beaming in a product that could seriously damage local operators," PINA warned.

Moreover, under the rules governing WTO (Agreement on Trade-related Aspects of Investment Measures), governments cannot provide wide-ranging protection for local enterprises.

ESCAP says that while, in the past, governments could use measures such as local content requirements or trade-balancing requirements, this was no longer possible under WTO.

Continued on next page



The Solomon Islands Broadcasting Corporation keeps the nation informed through radio

in return, the government was able to impose certain regulations, including the requirement that a national network permitting access to the whole population should be set up. The role of the Department of Posts and Telecommunications, ESCAP says, then changed from operator to regulator.

The growth of the Internet in Maldives, it said, had increased the use of computers for information gathering, processing and dissemination.

The private sector, particularly the tourism industry, which is the second largest industry after fisheries, started using the Web as a cost-effective way of advertising and maintaining contact in a dispersed island economy.

Small businesses had started to provide

are now promoting access to basic telecommunications as a right.

"While efforts have been made over many years there remain serious shortcomings in some islands. Only by equity of access will all island peoples have equal opportunities for social and economic development. Universal access will achieve a market expansion that can only improve the efficiency of services," a forum communication ministers statement says.

But while countries may be eager to jump on the information bandwagon, ESCAP has issued a word of caution. It says that in an ICT-intensive world, it is necessary for governments to consider the new vulnerabilities local businesses would be faced with. The ESCAP 1999

Telecommunication restructuring needs careful analysis

WITH the advent of globalisation, many countries are moving quick to restructure their state enterprises to meet the challenges of a more open trading environment.

Fiji is no exception, and at the beginning of the decade the government began the process of first, corporatising, and then selling of a portion of its shares in the its telecommunications monopoly. To do this, it created a company called Amalgamated Telecom Holdings Limited (ATHL), and then put out tenders for a 49-per cent stake in the company.

The government made clear that sale of the shares was expected to bring in a strategic partner to revitalise the telecommunications sector.

The outcome, though, did not exactly go to plan.

The winning bid was held by the Fiji National Provident Fund, which offered F\$253 million (US\$117.3 million) - a

figure that many analysts say was way above the second highest offer.

The FNPF made clear that it was considering the purchase an investment and did not want to have a part in the management of telecommunications. After the sale, FNPF chair Lionel Yee said the

fund was negotiating with Telecom New Zealand to be a strategic partner in the company, or take up part of FNPF's shares. However, months later nothing has eventuated.

In a paper to a recent forum Communications ministers meeting, Fiji's Directorate of Telecommunications said a number of

issues had been raised by their experience.

Chief amongst these, the paper said, was ensuring that regulatory framework was in place before an industry restructuring. It said that Fiji's situation at pre-

sent was that several processes were still to be finalised including institutionalising the new regulatory framework.

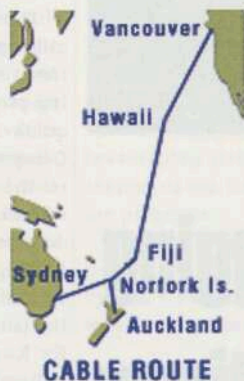
But what is more important, the departmental paper said that there was a need to ensure that selling of shares did result in the introduction of a strategic partner in the market.

"Strategic in the sense that it brings with it the necessary technical and managerial expertise into the market and consequently needed improvements," the paper said.

It added that there was also a need to ensure that a portion of the proceeds from the sale process was injected into developmental needs in the sector.

As it stands, most of the money paid out by the FNPF would be returned to it because of government debts to the fund.

Other interested parties in the sale of ATHL shares were France Telecom and Britain's Cable & Wireless. The lesson, for other Pacific countries, is that before a sale, make sure the nitty-gritty is sorted out, and that the accepted bid is not necessarily the highest, but the most beneficial. ■



Instead, measures such as provision of credit, infrastructure and transportation facilities, training and retraining will need to be strengthened to allow local entrepreneurs to become competitive or to develop cooperative relationships with foreign trans-national corporations.

ESCAP says that the broad challenge for governments in the 21st century is to find a new balance between an ICT-dominated highly competitive and quite ruthless global market and the preservation of local societies. "The tensions between globalisation and social cohesion are real, and they are unlikely to disappear of their

own accord," it says. The irony is that while there is concern about the effect of such developments, the Pacific Islands must keep up with these changes if they are to survive in a rapidly shrinking world.

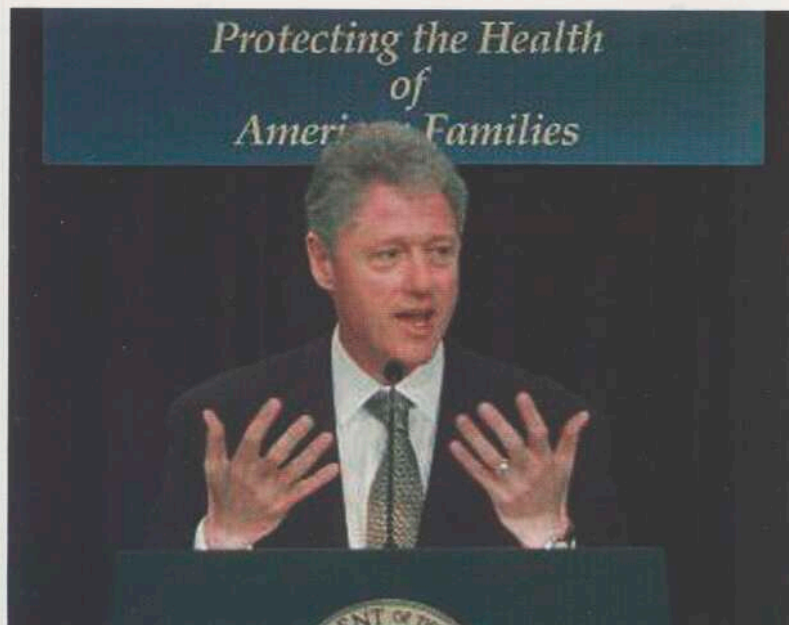
"ICT is a tool; it is not a threat in itself. Rather, its application determines whether it is an advantage or a problem. ICT may be currently viewed as part of the problem, but its imaginative use is also a large part of the solution. Enlightened policy initiatives can enhance the economic impact of ICT to reduce the marginalisation of developing countries in the Asian

and Pacific region, regardless of their size, and to minimise disruptions to economic security," ESCAP says. The regional body says, "the tasks ahead are not easy, but there is very little alternative".

The people of the vast Pacific Ocean are being swept along by a tide not of their creation.

Whether they conquer the elements of information and communication technology, just as their ancestors conquered the great ocean many years before, depends on their ability to navigate, teach and, eventually, agree on the inevitability of it all. ■

■ DEVELOPMENTS



US President Bill Clinton

US accused of dragging its feet over obligations

By GIFF JOHNSON

THE Marshalls foreign minister has lashed out at the Clinton Administration for dragging its feet when it comes to America's obligations to this central Pacific island nation. He said the US is "unwilling to meet even the most basic needs of the Marshall Islands".

The failure of the US government to meet obligations spelled out in the Compact of Free Association is undermining efforts of the Marshall Islands to boost its economic development, said foreign minister Phillip Muller. He made the comments May 11 to the US House Resources Committee, which oversees budget and other matters for

the islands. Muller's strongly worded criticism of the Clinton Administration comes as both countries are gearing for the start-up of talks to negotiate continuation of economic provisions of the Compact that are to expire in 2001.

Marshalls leadership has been lobbying key Congressional leaders, including Resources Committee Chair Don Young, a Republican from Alaska, to press the Clinton Administration to address a series of development and defense-related issues. The Marshall Islands wants action before the Compact economic talks begin in October.

Muller described the Marshalls' relationship with the US as "unique and unprecedented". He added that the Marshalls "remains proud of the fact

that no other country supports the US strategic interests to the same extent that it has, and does."

Yet Muller said a one-sided pattern has emerged where the Marshalls "has always" acted quickly to accommodate emerging US military needs but the US administration is not reciprocating.

"The US has locked-in security rights under the Compact of Free Association," he said. "And yet, when it comes to performing its corresponding obligations such as providing economic development support or to facilitating the most menial of air transit approvals, the Marshall Islands government encounters delays."

This lack of US action is occurring although when the US requests additional islands to use in its missile testing programs, the Marshall Islands is quick to oblige, he said. Under the Compact, the US uses Kwajalein Atoll in the Marshall Islands to develop offensive missiles and anti-missile defense weapons. In return, it provides funding that accounts for about 60 per cent of the annual national budget in the islands, including rental payments for Kwajalein amounting to about \$12 million annually.

But Muller said that the Clinton Administration's "failure to implement economic provisions in the Compact undermines popular support in the Marshall Islands for the US and its ongoing requests to the Marshall Islands for new security benefits."

The Foreign Minister pointed to a provision in the Compact that recognises that "sustained economic advancement is a necessary contributing element to the mutual security goals expressed in (the) agreement". Muller said that the Compact has many provisions aimed at boosting economic development but the island government "is having great difficulty in implementing these provisions. Regrettably, these provisions provide some of the most basic services to the Marshallese people". Among a variety of concerns, the Marshalls has become particularly upset with deteriorating air service.

Continental Micronesia reduced the number of flights to just two each week. Moreover, despite approval from the assistant secretary of defense level last February - for landing rights at Johnston Island - Aloha Airlines has been hindered in its operation there. Its new air service to the Marshalls and Federated States of Micronesia has been delayed months past its May target. The blame is being placed on bureaucracy at the Defense Department that has prevented the order from being implemented.

Muller cited a number of concerns, including what he said was:

- A US failure to deliver on a promised development fund of \$20 million intended to compensate the Marshalls for key economic provisions that were removed from the Compact by the US after Marshall Islands voters had approved it in 1983. The Marshalls has received only \$2 million of this promised fund. "It is clear that the Marshall Islands' economic growth is stifled by the unilateral removal from the Compact of essential economic benefits," he said.

- Squalor and "horrific" water, sanitation, health and education facilities for islanders who were removed by the US military to make way for missile tests at the Kwajalein missile range. The original population of 256 islanders has swelled to 2,500 people "forced to share the same, confined living area," he said. When American officials moved the people from their islands in 1965, "they were promised that their housing, power and water would be taken care of," Muller said. The Clinton Administration wants the Marshalls to produce "written proof of these promises before any action can be taken," he said. But, said Muller, "it is unfair to demand such a strictness in producing records when the US Trust Territory documents are not in our possession. It is not fair that a population should experience acute poverty because they relinquished their lands in support of the US missile defense testing programs."

- Serious impediments to employment in the US, a privilege guaranteed by the Compact. Since the Compact went into effect in 1986, Marshall

Islanders have enjoyed visa-free entry privileges to live, work and study in the United States. But a recently passed US law now requires Marshall Islanders to get work-authorisation approvals. It is a lengthy process often resulting in islanders losing job offers or being terminated by employers unwilling to wait for a drawn-out, bureaucratic process, Muller said, adding that this problem needs action.

Muller said that he looked to House Resources Committee Chair Young and members of the Congress for action on these problems.

He said there was "a growing gap between the burdens assumed by the Marshall Islands and its people under the Compact and the associated benefits enjoyed by the US. All of the issues I raised today are in both of our nations' best interests to resolve".

During Young's visit to the Marshalls in February, he indicated his committee's intention to play an active role in the upcoming negotiations and in pressing the Clinton Administration for action on a variety of defense-related concerns. ■

Marshalls questions US role in promoting ADB loans

THE Clinton Administration is undermining the economic security of the Marshall Islands by pushing Asian Development Bank loans in the island nation, according to Foreign Minister Phillip Muller.

His criticism of the US role in the large ADB loan program for the Marshalls is the latest move by the Marshall Islands to take control of economic decision making. This comes in the face of the heavy influence exerted by ADB policies and consultants since an ADB-funded government reform scheme was launched in 1995.

The economic health of the Marshall Islands is essential to US military interests in the islands, a point confirmed by provisions of the Compact of Free Association.

In it, the US recognises the need for economic advancement to support the security interests of both countries,

upon," he said. "The large scale of the loans, the enormous debt burden the Marshall Islands is accruing, and the recommendations to rapidly reduce our public sector destabilises the Marshall Islands' economic security."

He asked the Clinton Administration to stop "promoting a lending program that undercuts the bilateral US-Marshall Islands relationship" and to allow the Marshalls to take the lead in its financial dealings with the ADB.

Two ADB loans, Muller said, worth close to \$20 million, "have proven totally useless" strapping the country with loan payments for failed projects.

"If economic development is a prerequisite and integral component of military security, then the Marshall Islands government is at a loss to understand why the US government pushes ADB loans in the Marshall Islands," Muller said. ■

Muller told a US Congressional committee in May. But the ADB, a lending institution that the Clinton Administration supports in the Marshall Islands, is a "major factor that undermines the economic security of the Marshall Islands that US military security depends

■ DEVELOPMENTS

America's Cup spin-off for the Pacific

By MICHAEL FIELD

PREPARE yourself for a billionaire, or two, at an island near you later this year.

When sport's oldest trophy, the America's Cup, goes on the line, in Auckland later this year some very, very rich people want to come.

They are coming on their "super yachts" and already around 100 of them have booked space at the special parking facility for the elite in the America's Cup village in downtown Auckland.

Word on the docks has it that the cruising grounds of Vanuatu, Fiji and Vavau in Tonga are set to cash in on them too.

If Fiji's marina and ship repair facilities can get their act together there will also be big business as New Zealand's boat yards are all booked out by the famous and the rich.

What is clear about the super-yacht business and the America's Cup is how different most of it is from what is usually seen on South Pacific waters. These boats are seldom seen in this part of the world; they hang out in the Caribbean and the Mediterranean.

They do not have run-arounds for getting people on and off; they have flight-decks and a helicopter or two for that. And they do not make long voyages because, paradoxically, their owners are not very much into sailing (in contrast, for example,

Rupert Murdoch whose yacht Morning Glory is well known in the Pacific - and which is a real sailing yacht).

Most of the boats coming for the Cup will be lifted onto the deck of a huge purpose built ship that will bring a fleet at a time of super yachts.

Zealand Yacht Squadron who are the holders of the America's Cup. The clash - known as "The Match" - is the best of nine races beginning on February 19. The three race-courses out in Auckland's

Hauraki Gulf are likely to become the global television event of the millennium season. All the races will be timed to the United States East Coast prime time evening television audience.

Thanks to new rules and a promised end to smoked-filled jury rooms adjudicating arcane rights-of-



Dennis Connor's Team New Zealand is the current America's Cup holder and is ready to take on all challengers

The regatta comes in two parts.

On October 18 the starter's gun fires on what will be the start of up to 400 one-on-one match races involving 15 syndicates from 10 countries. They are racing for the Louis Vuitton Cup. Whoever holds that gets the right to take on Team New Zealand and the Royal New

way the event is shaping up as a television and Internet visual feast.

High technology will not only be on the boats - they will be pitched up to viewers in ways never seen before.

A software package has been developed which, viewed on the Internet and tied in with a CD-ROM,

allows life "virtual stadium" coverage of the races on the Internet.

"Their is more to the America's Cup than just a yacht race," Tony Thomas said.

"Winning the America's Cup is a symbol of success, it is why, for example, the Italians are going to such a big effort. You cannot get this event by bidding for it, we got it here by winning it."

The super-yachts, boats longer than 27 metres (90 feet), are too have their own leisurely regatta but mostly they will be for the pleasure of their owners.

Their presence in New Zealand offers Pacific countries a remarkable marketing opportunity - although there is no sign they have done anything about it. For a country like Fiji it could do for industry what it is doing for New Zealand.

The people buying super-yachts have made billions on the information technology in the US.

"These guys have made their money and they are now spending on items like these super yachts," says Sam Conner of Sensation Yachts Ltd.

Although super-yacht exports amount to around NZ\$200 million a year and employ hundreds of skilled tradesman and artisans, boat-building is a discreet operation, little known to most New Zealanders.

Sensation, for example, is up a mangrove lined creek, just off Auckland's north-western motorway and is barely noticeable. Its neighbour, Alloy Yachts International, is equally under-stated, but no cameras are allowed inside.

The anonymous American owner of Georgia does not want the rest of the world to know the secrets of what is the world's largest cruising sloop, 48 metres, currently under construction.

New Zealanders have been into boat building as long as there have been people here. The Polynesian Maori found the timber here ideal for voyaging canoes and one of the

reasons the Royal Navy's Captain James Cook came here in the 18th Century was to assess the huge kauri trees. New Zealand spars became favoured by most ship-builders.

At Marten Marine they've taken the tradition to the high-tech level and are building carbon-fibre masts and a revolutionary new furling boom.

Steve Marten says they have stolen most of the market in furling booms.

"We sell a furling boom to meet the needs of the super yachts and are now leading the world," he says. "We consider it pretty nice - it is significantly lighter than anything else and it performs pretty well."

The basic boom comes at around \$200,000 and to date they have sold 500, not bad for a company that started out in 1972 making sailing dinghies.

His factory has just finished a 52-metre (171 foot) mast costing "around" \$1.3 million for a Boston man.

"We quote in New Zealand dollars, we figure that our customers are more used to exchange rate complications and know how to handle that," Marten says.

The low value of the New Zealand dollar against the US was among the early reasons for the launching of the super-yacht business here but Marten says that while it remains a factor, owners are being attracted by the skilled workmanship and word of mouth.

One of the glamour projects was at the McMullen and Wing boat yard where they refurbished Shenandoah, a marvellous 51 metre (168 feet) boat first built in New York in 1902 for the Royal Monaco Yacht Club. When it arrived here a couple of years ago it was on the verge of sinking, such was its decay.

McMullen and Wing do not say what they charged to rebuild it - but last year it was there in its restored glory. ■

Lui loses his seat

ONE of the Pacific politics friendlier characters, Niue Premier Frank Lui, has lost his seat and his job. Sani Lakatani, one-time controversial finance minister with a colourful past, has become prime minister of the self-proclaimed "Rock of Polynesia".

It is facing a doubtful future with a continuing declining population, now down to just 1750 people with more than 12,000 Niueans living in New Zealand.

In the general elections in April Lui lost his Alofi North seat to Va'ainga Tukuaitonga in what amounted to a family dispute, opening the way for Lakatani who has long been a critic of Lui who won majority support of the 20 seat Legislative Assembly. Lakatani quickly named his cabinet as Robert Matua Rex (a son of the founding premier Sir Robert Rex), Young Vivian and Dion Taufitu to join him as Cabinet members. He also created a new position as Adviser to Cabinet with former Secretary to Government Terry Chapman getting the post.

"The position of Adviser is one of the key elements in Government's overall objective to deliver, among other goals, what the Niue People's Party promised leading up to the recent elections," Lakatani said.

"Also it is worthy Adviser in fact replaces the Personal Assistant to the Premier. What's new is the Adviser's Principal Functions.

"The adviser will have a more important role than that of Personal Assistant, but will actually cost less."

His take-over was not easily handled and one MP, O'love Jacobsen, refused to leave her seat. The Speaker ordered her out but she would not go. Police Chief Andrew Lovelock was called but he sought advise from the Attorney General and declined to take any action. In the end the Niue Public Service Commission suspended Lovelock from his post for two weeks.

This caused a new problem because Deputy Police Chief Maria Tongatule had gone to New Zealand — where she is to give birth to twins. Fortunately there has been no crime wave recently in Niue. ■

■ DEVELOPMENTS

The big stink: Unisyn bites the dust

By ED RAMPPELL

AFTER years of controversy and bitter divisiveness, on March 31 Hawaiian company, Unisyn, announced it was halting recycling operations at its Waimanalo facility, which caused an odor nuisance and alleged health hazards. But victorious taro root activists of that south-east Oahu indigenous enclave are not exactly dancing the Carmagnole or an Irish jig on Unisyn's grave yet.

"The stench is even greater now than before," lamented anti-Unisyn crusader Joe Ryan on Earth Day. "It will take at least as long as 90 days to process the muck they received March 30 through the digestion system... The generator is not running, and the plant has no incentive to not create an odor since they are no longer even attempting to comply with permits."

Ryan, whose ranch is next door to Unisyn, is the retired HPD detective-turned-eco-warrior who spearheaded the apparently successful campaign to drive the industrial activity out of the district zoned for agriculture.

Ryan went on to say: "There are four million gallons of polluted effluent in the Wing King reservoir and another million in the digestors. Clean up is the focus. Looks like the taxpayer is going to pay for it."

The Unisyn saga is long and complex, one that HW took the lead in exposing starting in 1997. In a nutshell: Unisyn Biowaste Technology subleased 21 state-owned acres in Waimanalo from and next to Meadow Gold dairies to process manure and other organic wastes from dairies and farms.

Apparently, this did not prove to be profitable, and by the 1990s, it expanded into a full-fledged assembly line-style recycler of about 35 tons per day of wet waste (food scraps, manure), green waste (cuttings from gardens, lawns, yards), grease-trap sludges, and other organic disposables. This new anaerobic digestion system recycles the biowaste into a compost used as a lawn

enricher, soil amendment, or fertilizer. The methane produced by this industrial-type method provides power for the plant. Clients included hotels, restaurants, and supermarkets such as Hilton Hawaiian Village, Planet Hollywood, and Foodland.

The good news was that the recycling prevented the spread of landfills.

The bad news was that, according to eco-activists, Unisyn turned Waimanalo into a sort of "airfill," to coin a phrase, polluting the atmosphere with a stench described as "nauseating," which allegedly adversely affected the health of residents - especially those with respiratory problems.

Waimanaloans opposed to Unisyn charged the installation was an industrial operation improperly operating in a district zoned for agriculture. As Hawaiian Homelands are concentrated there, "environmental racism" - the polluting of disempowered minority communities by businesses - was alleged, with Waikiki businesses turning Waimanalo into its dumping ground. Waimanalo's Neighborhood Board asked Unisyn to relocate outside the community.

Compounding this was the checkered past of Unisyn's dubious then-owners, mainlander Barry Silverton and local businessman Clyde Kaneshiro (still believed to be a part-owner), who had repeatedly run afoul of the law, leading Ryan and company to charge backdoor political deals allowing Unisyn to blatantly defy zoning ordinances and laws.

This led, for several years, to a series of waste management and building permit imbroglios, plus law suits (mainly filed by Ryan against the private and governmental parties responsible for Unisyn) too complex to enumerate here.

With some justification, Unisyn complained of being caught up in the maw of the byzantine bureaucracy of the state, county, and city governments, even as Ryan sought to sic the feds on them via the Environmental Protection Agency.

New owners (attorney Terry Lee and

developer Greg Kemp, who did not return calls for this story) claimed to be trying to fulfill an October 15, 1997 Department of Health mandate to mitigate Unisyn's smells. But finally, on March 31, Unisyn's able and much put upon PR man, Ray Sweeney, performed his last official act for the company, issuing a press release announcing the cessation of Unisyn's recycling. It applauded "the value of Unisyn's patented technology" that "provided a vital environmental service," which Unisyn presumably wants to sell elsewhere.

The announcement went on to say: "we have been in the process of construction to upgrade the facility and until very recently were prepared to invest significant funds... Unfortunately, the estimated cost to complete improvements required by the government in addition to uncertainty about future requirements no longer make the business economically viable." To the end, Unisyn blamed the regulatory system for its demise - not itself, for making Waimanalo "pretty stinky," as DOH spokesman Patrick Johnston put it last January.

The straw that broke this Joe Camel's back may have been the Feb. 17, 1999 letter from the state's Deputy Director for Environmental Health, Gary Gill, which threatened a \$10,000 per day penalty for Unisyn's violations.

In the meantime, Unisyn's employees are out of work and luck, Ryan's suit languishes in the court system and according to him, EPA is reviewing his petition for Washington to cut off federal funding for state environmental activities due to the state's previous alleged inaction vis-à-vis Unisyn (which could cost Hawaii millions), while the smell and muck linger. And Unisyn's current owners will presumably seek to sell its recycling technology abroad. Hopefully, next time, to an appropriately zoned area, where a good neighbor policy of not intruding onto one's neighbors will be observed, along with the golden rule: "Do unto others - or else others will do you in." ■



Tau at Sunset in Suva (S F Hildebrand)

Fiji vessel to circumnavigate the globe

A VESSEL built and registered in Fiji, will attempt to become the first of that country's boats to circumnavigate the globe.

Due to sail from Brisbane, Australia in August, the *Tau*, belongs to the Philp family, that live and work in Lami, outside Fiji's capital city, Suva.

The family is originally of Tasmania, but settled in Fiji several generations ago.

The *Tau* was built in 1972 and was once chartered by the Fiji Government to transport activists to Mururoa Atoll in French Polynesia to protest nuclear testing.

Owner Tony Philp said the reason for circumnavigating the world is to

fulfill his father, Colin Philp's dream of extended cruising.

Tony is the father of champion windsurfer, Tony Philp, who represents Fiji in the event at major international tournaments worldwide. The *Tau*'s journey will start near the top of Australia, then cross the Indian Ocean to Capetown, South Africa and cross the Atlantic before returning to Fiji.

"It's quite remarkable for a highly profiled career boat, designed and built in Fiji to circumnavigate the world," Philp said.

Philp and his brother John will be part of the four-member team to crew the vessel. His wife and daughter will accompany them for most of the year-long trip.

Because it will be the first local

Itinerary for *Tau*'s circumnavigation

LEG	VIA	DIST	NM /DAYS	DEP DATE	ARR DATE
Suva/Brisbane	Port Villa	1600	9	18-Mar	30-Mar
Bris/Darwin	Cape York	2400	14	1-Aug	25-Aug
Darwin/Cocos	Xmas Isle	2000	11	1-Sep	12-Sep
Cos/Mauritius		2500	16	17-Sep	3-Oct
Mau/Seychelle		750	4	10-Oct	14-Oct
Seychelles/Kenya		750	4	20-Oct	24-Oct
Ken/Madagasc	Comoros	1000	5	7-Nov	15-Nov
Mad/Capetown	P/Eliz	2400	14	22-Nov	14-Dec
Capetown/Rio		3600	20	28-Feb	20-Mar
Rio/Trinidad	Recife /Fortaleza	4000	21	1-Apr	1-May
Tri/Venezuela		400	2	15-May	17-May
Ven/Cuba (Havana)	Antilles /Cayman	1700	10	1-Jun	20-Jun
Hav/Cozumel		400	2	15-Jul	17-Jul
Coz/Panama		900	5	30-Jul	6-Aug
Pan/Galapagos		1150	7	15-Aug	22-Aug
Gal/Papeete	Gambier/Easter	3600	20	25-Aug	25-Sep
Papeete/Suvarov		800	4	1-Oct	5-Oct
Suvarov/Suva	Samoa	1200	7	10-Oct	31-Oct

vessel to circumnavigate the globe, *Tau* is attracting attention in Fiji, and John is proposing a website to track the *Tau*'s journey. "The ships log book will be updated daily on the website. We want to take a digital camera so the digital photographs also can be updated," Tony said. *Tau* in Fijian means friend, and the vessel will be promoting Fiji on its travels. ■

■ DEVELOPMENTS

PNG shows signs of recovery

By SAM VULUM

THE US\$3.5 billion Papua New Guinea-Queensland gas pipeline and the US\$383 million Ramu cobalt and nickel projects are expected to contribute significantly to the projected recovery of the struggling PNG economy.

After having been through a very tough two years, the two projects and other indicators have shown very promising signs of massive growth and improvement in the economy. This, no doubt, makes PNG prime minister Bill Skate happy, but it was Bank of PNG governor Morea Vele who revealed the welcoming news to a PNG Australia Business Council meeting in late April.

Vele told the meeting that future projects that will contribute significantly to economic growth in the medium and long term include the PNG Queensland gas pipeline and the Ramu cobalt and nickel mine.

"The US\$3.5 billion gas project looks set to go ahead at the end of 2001 or at the beginning of 2002, after Oil Search, Exxon and pipeline contractor Chevron reached agreement on sourcing the gas of the project from the Hides gas field, owned by Exxon, and the Kutubu field, owned by Chevron.

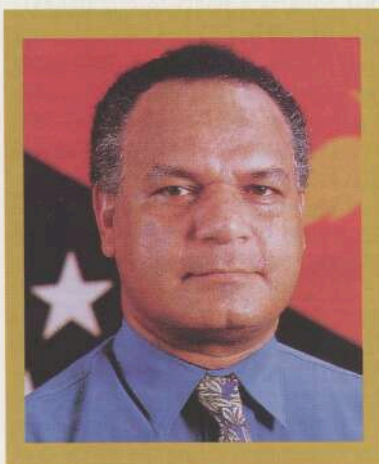
"The impact of the project on PNG would be significant with government revenues estimated at US\$190 million. An estimated US\$19 million a year would also be payable in royalties to landowners.

"The project managers for the Ramu cobalt and nickel mine released a bankable feasibility study at the beginning of the year, and were now exploring financial options with a development decision due in the second half of 1999.

"First metal production will then be expected at the end of 2001. With plans to produce 33,000 tonnes of nickel and 3000 tonnes of pure cobalt sulphate annually

for 20 years, the US\$383 million project has indicated highly competitive cash costs, which would make the Ramu mine one of the lowest cost cobalt/nickel producers in the world.

"These projects would markedly improve PNG's current and capital account position, have positive spin-off effects on other non-mineral sectors, including construction and transportation,



PNG prime minister Bill Skate

leading to a higher government revenue, and increase PNG's foreign exchange reserves," he said.

Vele said that PNG had to cope with the after effects of the El Nino related drought and Cyclone Justin, the effects of the South-East Asian financial crisis, which reduced demand for certain commodities and declining prices of most of the country's major exports, mainly oil and gold.

Nevertheless, Vele said the real Gross Domestic Product (GDP) in 1998 grew by 2.5 per cent mainly as a result of output increase in mining and petroleum sectors and a further real GDP growth of 2.9 per cent is anticipated in 1999.

Vele said the growth is derived mainly from higher levels of activity in the mining and petroleum sectors that provide 70

per cent of the country's export income, as well as in the non-mineral sector.

The governor said production of gold and copper is forecasted to increase due to a recovery at the Ok Tedi and Porgera mines, following the drought induced closure during parts of 1997 and 1998.

He said the projected growth in the petroleum sector is attributed to a full year operation of Gobe and Moran oil fields and the commencement of a new project in south east Gobe in the southern Highlands province.

Vele said the improvement in non-mineral private sector is driven by two developments. First, food and cash crop production is expected to recover from the aftermath of the drought and cyclone of 1997/98. In addition, significant increases in production of copra, cocoa and coffee are expected.

He said an improvement in logging activity has been projected, due to increased final demand and a reduction in export taxes.

This sector experienced a sharp downturn in 1998 as a result of decline in demand due to the Asian financial crisis.

He said the recovery in the agriculture/forestry sector is particularly encouraging to economic activity in PNG as this sector has strong spin-off effects given its importance as a source of income generation for the majority of the population.

The expected growth in both mineral and non-mineral sectors is expected to have positive feed through effects on other non-mineral sectors, including manufacturing, construction, commerce and transportation.

Despite the forecasted growth, there are areas that needed to be addressed in order for the recovery to be realised.

The low level of foreign exchange - giving rise to a high inflation rate, the large stock of liquidity in the banking system and the uncertainties surrounding both the amount and timing of drawdown of external financing appear to be the major problems. ■

■ DEVELOPMENTS

Pacific mustard gas free now

THE Pacific is officially mustard gas free now that the last of a vast stockpile of blister-agent weapons have been destroyed on Johnston Atoll.

The Johnston Atoll Chemical Agent Disposal System (JACADS) is preparing to close next year and in a statement last month they said they had completed the destruction of the 43,660 4.2" blister-agent filled mortars and the 46 105mm blister-agent filled projectiles.

This pile of weapons included 109 rounds of mustard gas originally left on Guadalcanal at the end of World War II. The JACADS facility has been operating since June 1990.

In addition to Johnston Island, there are eight continental U.S. chemical stockpile locations: Utah, Oregon, Indiana, Maryland, Alabama, Arkansas, Kentucky, and Colorado. ■

FEARS that the South Pacific might be used for illegal nuclear testing have led to the establishment of a region wide scientific system to monitor for fallout. Using United Nations money New Zealand is to set up three monitoring systems while Australia will establish two.

New Zealand said last month their three stations would be in Kaitia at the top end of the country, at the Chatham Islands east of New Zealand and in Rarotonga, Cook Islands.

Deputy New Zealand Prime Minister Wyatt Creech said the state of the art radionuclide monitoring stations, which will be running by November, were key in policing the South Pacific for signs of illegal nuclear weapons.

Radionuclides are small radioactive particles present in the atmosphere after a

Air Pacific spreads its wings

AIR PACIFIC plans to spread its wings with new services to Adelaide, Cairns, and the Cook Islands, while also giving the go-ahead to a long-awaited hotel project.

The company's new Boeing 737-800, which was delivered to Fiji late May, was due to begin operating on the Nadi-Melbourne route on the second of this month, and will also be used on Brisbane services and on planned twice-weekly direct flights to and from Adelaide.

Air Pacific has been discussing the proposed Adelaide route with Australian aviation authorities, according to general manager for strategic planning, Dinesh Chandra, who went to Seattle to supervise the hand-over of the new 737-800 from the Boeing company.

Adelaide tourists bound for Fiji now have to change at Melbourne or Sydney.

The airline is also looking at new routes next year to the Cook Islands, linking Nadi, Auckland, and Rarotonga, and to Cairns in north Queensland - which would connect to

Air Pacific's growing Los Angeles service and eliminate the need for American tourists to fly to Sydney first.

Air Pacific's chief executive Michael McQuay, told AAP it was hoped work would start on the airline's resort hotel at Denarau, a 15-minute drive from Nadi International Airport, in the third quarter of this year. Originally, the hotel was to have been managed by the Hyatt Group but after the Asian economic downturn, consideration of tenders and the management contract were re-evaluated, and plans put on hold.

McQuay said Air Pacific needed an operator able to inject more equity into the project, which Hyatt was unable to do while also considering taking advantage of the bargain-basement prices for hotels in Asia.

Talks between Air Pacific and another interested operator were "in the final stages", he said, adding: "they are ready to sign". McQuay said the new hotel and the \$20 million Outrigger Reef Resort expansion now underway would boost the supply of hotel rooms in Fiji which had not kept pace with increased airline seat capacity. (AAP) ■

Stations to monitor nuclear fallout

nuclear test. Mr Creech said New Zealand had signed a contract with the United Nations to run the monitoring stations as part of a South Pacific network monitoring compliance with the test ban treaty.

Two other stations would be located in Australia and they would all be linked eventually to a world-wide network of 80 radionuclide monitoring facilities.

The Chathams would also eventually house an infrasound station to detect very long wavelength sound waves detectable over considerable distances, and a Noble Gas monitoring facility looking for artificially created changes in such gases.

New Zealand will own the stations but costs will be largely met by the United Nations through its Provisional Technical

Secretariat. The stations will operate 24 hours a day, taking air samples every 10 minutes and relaying the results every two hours by satellite to an international data centre in Vienna. "Monitoring in the southern hemisphere is particularly important because the South Pacific and Southern Oceans provide a large area where nuclear testing in breach of the treaty could be carried out," Mr Creech said.

The New Zealand and Australian stations will be the first stations in the world to come on line. Extra monitoring in the Chathams will be operational within three years.

The Comprehensive Nuclear Test Ban Treaty has 150 signatories and has been ratified by 21 countries.

It bans all nuclear testing and places an obligation on signatories to prohibit and prevent nuclear explosions at any place under their jurisdiction or control. ■

■ DEVELOPMENTS



Chilean raft Mata Rangi II (Photo: AFP)

Much ado about nothing?

By MICHAEL FIELD

SCIENCE, thanks to DNA testing, is pretty clear now on who Polynesians are, where they came from and the nature of their link with South American Indians.

But some wacky people still insist on trying to demonstrate the completely pointless, and none more so than the effort behind the Chilean raft Mata Rangi II - or "Eyes of Paradise".

The boat, made from reeds from Lake Titicaca in Bolivia and hand woven rope from Brazil, has just completed an 87-day voyage from Chile to Nuku Hiva in the Marquesas Islands, French Polynesia.

Forty-year-old former Spanish commando Kitin Munoz, whose skills and reputation came into serious question after the first Mata Rangi, had earlier

announced that he was aiming to sail to Micronesia.

Navigator Teiki Pambrun has announced that the arrival of Mata Rangi II was proof that the original South Americans journeyed by boat, and not across the Bering Strait between Siberia and Alaska, as had long been theorised.

The next task was to sail through the Pacific from south to north, he said.

This claim, which amounts to an assertion that American Indians are Polynesians, is a variation on the older theme that Polynesians were from central America. This is the philosophy behind Thor Heyerdahl's Kon Tiki 1947 voyage - and the Mormon Church's view that Polynesians are from the lost tribe of Israel - via South America.

However DNA testing shows there could have been some Polynesian-American contact while the humble

sweet potato, which is South American in origin, is widespread in Polynesia. Heyerdahl and

Munoz appear to resist the common-sense idea that Polynesians went to South America - and came back.

Munoz's mission was backed by Spain, Swiss watch maker Breitling and the United Nations Educational, Scientific and Cultural Organisation (UNESCO), which has named the Spaniard as an honorary ambassador.

Mata Rangi II with its 10 crew arrived in Nuku Hiva after its 8000 kilometre voyage half eaten by shellfish.

The crew had to abandon half the 29-metre boat - made from 13,000 reeds from Lake Titicaca, the world's highest navigable lake - on the high seas as molluscs ate away at its structure.

Luis Arica, an official on Nuku Hiva, said the Mata Rangi II had been in danger. "Mollusks were eating away at the reed and ropes, attracting small-

er fishes and consequently sharks, adding to the danger".

Munoz decided to cut loose half the boat on the high seas because they were in danger of losing everything. Because the boat was a solid piece constructed from bundles of reeds bound together, it floated even after part was cut away.

"There will be a review of what is left of the boat to decide whether the Mata Rangi II can continue with the aim of reaching Asia," Mendoza said.

In 1997 Munoz went to Rapa Nui or Easter Island and built a similar craft, Mata Rangi, from reeds there. Ironically it got so heavy while being built that modern technology was needed to launch it.

It sailed for Pitcairn on May 4 but four days later the 11 man crew found they had two stowaways, including a man wanted for rape and robbery.

On May 12 radio contact with the raft was lost. Twenty days after departure, and just 340 kilometres out from Rapa Nui, the boat broke up.

The Chilean Armada training ship Esmeralda found her, lying submerged with water coming in the hole where the mast had been.

Esmeralda's crew noted the 13 on board the raft had been "prisoners of fear".

Now Munoz has proven again it is possible to drift from one point to another in the South Pacific - something that everybody knew anyway.

Its puzzling that nobody takes much interest in the other great migration across the same waters. That was the enslaving, by South Americans, of hundreds of Polynesians. They robbed atolls in what is now Tokelau, the Cook Islands, Tuvalu and Kiribati, and took them last century to South America where they disappeared, forever.

UNESCO and the Spanish Government might find establishing the fate of those people much more useful than Mata Rangi style stunts which show nothing. ■

NZ's immigration balancing act

ONE of the virtues of a New Zealand passport is the way it gets its holders into most countries on earth visa free.

Practically no one - not even Australians — seem to object to Kiwis and consequently tens of thousands of New Zealanders are scattered around the world.

Now people are beginning to worry that too many New Zealanders are leaving and the country is under populated.

This has co-incided with a series of monumental government policy blunders which stopped the flow of migrants entering the country at a time of a thriving economy and, ominously, is giving the country a reputation for official racism.

The policy failures have seen the mainly Asian market of the past dry up, although India, Pakistan and Bangladesh have become new sources of migrants.

Unannounced, and unofficial, it has now become much easier for Fiji Indians to get work permits to New Zealand and immigration overstayers from the Pacific Islands are much less likely to be put on planes back home. New Zealand has not only taken on Kosovo refugees - it is positively encouraging a number to stay.

New Zealand needs people.

Former Prime Minister David Lange has turned his hand to television documentary making and recently slammed the way New Zealand was dealing with immigration.

He unveiled government policy which lets in people from Asia who have high university qualifications but refuses to allow them to then practice their professions.

He spoke with Taiwanese women in tears, he referred to them as "immigration widows", whose husbands have been refused the right or practice crafts here and who have gone back to Taiwan leaving their families here.

He revealed Somalian refugee men who had more than one wife being forced to select a single wife to bring here.

He also hammered the refugee policy

which was brining in dozens of people and then putting them on unemployment queues.

"During the programme I will tell you about the chaos that is New Zealand's immigration policy," he said.

He said he wondered how dumb New Zealand was.

"Why do we bring people here and expect them to integrate here without giving them the means to communicate, to speak English, to be understood. Its worse than dumb, its down right inhumane."

Lange said New Zealand was undergoing "its most dramatic ethnic reworkings".

"I believe if we don't create a sensible immigration strategy we could well create a racial powder keg which could blow up in our faces."

"We don't just welcome refugees, we court the best and the brightest from throughout the world. People come here, highly qualified, reasonably expecting to get a job. And the run flat against this extraordinary, self-seving racially sensitive, old-boys elite of the professional classes that deny them that chance."

The programme focused on a Bangladeshi gynaecologist, Fatami Ashrafi, qualified in Britain, the United States, Ireland and Austria but reduced to delivering advertising fliers here for the last three years. The Medical Council of New Zealand refuses to recognise here qualifications.

Lange asked her whether the treatment she was receiving had anything to do with her race.

"The fact that doctors from Third World countries are treated differently, I cant answer why they do it, I would say it is discrimination," she said.

"I feel too embarrassed to say that in this modern age, that somebody would discriminate on the basis of colour."

She said the Medical Council was an old boys club, "so primitive, and so frightened,

Continued overleaf

■ DEVELOPMENTS

New Zealand's portability bill could trigger discriminatory sentiments

By JOHN URI

NEW Zealand's decision to enhance superannuation portability by extending it to other Pacific islander nationalities have been warmly received particularly by Pacific governments as the bill was announced earlier in the year.

The proposed arrangement allows Pacific workers to retire to the Pacific with full pension.

Previously, partial portability (25 per cent gross) were only available to NZ citizens including nationals of Niue, Tokelau and the Cook Islands by virtue of these countries colonial relationship with New Zealand.

Not only will superannuation portability be increased to 100 per cent, but eligibility will be extended to cover over 12 other Pacific nationalities including Tonga, Samoa, PNG, Fiji, provided they meet residency requirements.

In announcing the deal, New Zealand's Social Services Minister, the Hon Roger Sowry, said the arrangement is New Zealand's way of recognising its "special relationship" with Pacific workers and those who contributed to NZ's economy over the years.

The government defined the package as a "just reward" although it is seemingly a political reward for Pacific governments since pensioners have little to gain by retiring to the Pacific.

In the absence of a cost-benefit analysis, the New Zealand government, like its Pacific counterpart, stands to rake in enormous savings in terms of what it will save from the deal.

The government announced that the scheme will add over \$0.5 million per annum to NZ's current \$6 billion although this may depend on the number of retirees signing up under the deal. Nonetheless, the benefit for NZ is significant.

For Pacific governments, this will depend on how many of its former nationals will return home. Amendments to the Portability Bill is still being studied by a parliamentary Select Committee whose report is expected to finish later this month.

While the scheme's viability is yet to be ratified, an analysis of the deal reveals that individuals taking up the offer will be disadvantaged rather immensely.

The government has been mostly careful in the way it has worded its press release when it described NZ's "special relationship" with Pacific nations, echoing its historical ties with the Pacific and the workers who contributed to NZ's economy.

This is arguably an important political initiative by the National government but a very weak and suspicious deal indeed. The decision or indecision whether to introduce portability has been the subject of heated political debate over

From previous page

they are so insecure they want to keep people out." Lange said Fatami's "crime" was that her first degree was from a Third World country although she had better qualifications than white people who practised here from England.

He referred to doctors here "as the medical mafia".

Lange said the diversity of people was creating a melting pot that could provide a terrific feast "but if we are not prepared the pot could boil over."

Interestingly a migrant from Fiji might offer hope that the country can steer clear of racial problems.

Dr Rajen Prasad is Race Relations Conciliator and has begun touring New Zealand to talk with as many communities

as possible about a vision on race relations.

He said the time was right for New Zealand to start discussions on race relations because of the country's rapidly changing ethnic composition.

Census figures reveal that in 1996 European New Zealanders made up 72 per cent of the 3.5 million population, with indigenous Maori at 14 per cent, Pacific Islanders at five per cent, Asians at four per cent and other ethnic groups making up five per cent. By 2026, Statistics New Zealand estimates Europeans will drop to 58 per cent of the population, while Maori increase to 18 per cent, Pacific Island to nine per cent and Asians to 10 per cent.

By 2046, Europeans will represent only half of New Zealand's population, while other groups continue to increase - Maori to one fifth, and Pacific Islanders and

Asians to 12 per cent each.

"There is a real concern that people won't know how to cope with this increasing diversity," he says.

Like Lange, he worries about the way immigration is becoming a problem and the way politicians turn the "tap on from time to time. There's no long term plan."

Last year Immigration Minister Tuariki Delamere said New Zealand needed an extra 12,000 immigrants. The policy, to balance for comings and goings, required a target of 38,000 migrant approvals this year but it is unlikely this will be met.

Delamere, who came into Parliament with the anti-immigration party New Zealand First and is now an aimless independent likely to lose his seat at the next election, appears to have lost grip of his portfolio. ■

■ DEVELOPMENTS

the past 9 years so just why the bill is being viewed favourably now remains unclear. The National leadership said that NZ's improved economic conditions was a key reason for introducing the deal for pacific workers. But the real truth may lie ahead.

On the face of the deal, the government could be viewed as pro-pacific in its stance. But the deal is flawed for several reasons.

Why has the government targetted pacific nationalities in this package instead of making the offer based on residency or citizenship criteria? It is important to note that there are other ethnic workers in NZ who equally fit the same eligibility or requirement.

The Nationals have been meticulous in the way it has promoted aspects of the portability arrangement by using terms such as special relationship, historical ties, past inequities and just reward implying of course that pacific workers (or do they mean pacific governments) meant more to them now than before.

The tone and languages used in its press release can of course distort the government's real intention since portability, as in this case, will have no real benefits to retirees who return to the pacific.

Also, the deal has the appearance of an arrangement between the government and the devil himself, since its been aimed at luring unwary retirees into something which could lock them away for the rest of their lives.

Most Pacific people, more often than not, tend not to analyse the ramifications of policy decisions in terms of how it will affect them even before signing the dotted line.

Questions have also been raised over whether a policy of this type should ever be framed for pacific nationalities.

The portability bill is not only discriminatory in nature since it seeks to distinguish pacific islanders from other ethnic nationalities but this could lead to something more sinister, and could set the stage for future policy changes with the likely effect of eroding the rights of pacific residents in NZ.

Nonetheless, whether Pacific workers have contributed to NZ's economic development or not hardly justify the need to create one set of rule for them, and another for others.

While some might view the government's initiative as pro-pacific, the truth is quite the opposite.



Many senior citizens in the Pacific, such as this woodcarver, do not receive pensions

The government dislikes the idea of reciprocal agreements with Pacific nations even though this would have been the most sensible arrangement to follow.

The government also knows that since the deal is only an offer (an agreement with thin air), it can wash its hands from any responsibilities knowing fully well that once a pensioner leaves NZ, further care and support shifts to the pacific government. That is where the problem is.

Most Pacific governments don't operate on the same basis as NZ in terms of implementing policy and budgetary layout for pensioners or for old people. So the pensioner's family ends up shouldering the burden of this policy.

It should be kept in mind that the majority of families in Pacific countries have no stable income and are dependent on overseas remittances. If you have spent most of your life working in New Zealand, and all you receive is a 100 per cent portability pension, (this isn't much

in monetary terms), wouldn't you be better off retiring to Australia or the UK or to countries other than the Pacific?

By retiring to the Pacific, your pension is reduced (because you are retiring to the Pacific), you lose all government concessional benefits and entitlements (because you are leaving NZ, and these are not transferrable to pacific countries), and you stand the chance of being humiliated because pacific governments often use public investments for the wrong reasons. We know that most pensioners will be cared for by family members but that's beside the point.

Under this arrangement, there is in fact no obligation on the part of both pacific and NZ governments to assist retirees once they arrive home because it has been made clear to you that the arrangement is only an offer. If you have any administrative queries, or questions on your pension, you will have to foot the bill for calls to NZ (phone calls are costly). Your pacific government have no mandate to do it for you.

There is no denying that a historical relationship did exist between NZ and the pacific but the government's offer is significantly inadequate and does not even rise to the level of that relationship. Firstly, the government could have enticed pacific governments to agree on some pre-determined principles such as making it obligatory for pacific bureaucrats to invest more in resources and services for old people.

Secondly, pacific governments should establish a statutory authority whose role is to advocate on behalf of retirees or pensioners, and finally for governments to ensure that pensioner's savings are protected from banking sharks. Pensioners should not be compelled to pay any cent for phone calls made to the administrators of pensions in NZ when querying about pension rates or policy changes. Without any agreement, pensioners will become mere numbers in the whole exercise. The winners and losers are: NZ government 3 points, Pacific governments 2, while former NZ workers, now pensioners likely to be doomed to oblivion, get zero. ■

■ DEVELOPMENTS

Britain allegedly exposed Fiji soldiers to radiation

Cover-up claims as PCRC files compensation case in European Court

THE Pacific Concerns Resource Centre (PCRC) has filed a case with the European Court of Human Rights to establish British responsibility for allegedly exposing Fijian soldiers to radioactive material on Kiritimati (Christmas) Island in the 1950s.

Outgoing Centre Director Lopeti Senituli says the organisation wants the court to compel the British Government to carry out a full-scale investigation into the alleged exposure that involves secret memos and cover-ups.

Senituli said they will present the case of an affected Fijian soldier before the European court this summer.

"We have conducted preliminary medical tests on the Fijian soldier which proved that he was exposed to radioactive material, but we will need a full-scale epidemiological test on others that were exposed," he said.

The Centre has hired New York-based lawyer Ian Anderson to fight its case. Anderson represented British soldiers in a similar case before the European Court.

Senituli said the British allegedly covered up the exposure of soldiers to radioactive material and the Fiji Times reports there could be more concealed information.

Senituli said that once British responsibility on these exposures is

established, compensation costs will be discussed.

"We have looked at the compensation scheme the United States has set up for the Marshall Islands and hope to establish something similar," he said.

Senituli said the planned compensation claim would range between US\$ 39, 000 and US\$ 117, 000 for serious complications such as leukemia and cancer.

In another case, a British magazine has reported that Britain's Royal Air Force exposed Fijians to dangerous radioactive material during the 1950s but deliberately concealed the information from the Fijian authorities.

A military memo found in the Public Records Office and passed on to New Scientist magazine showed RAF bombers were ordered not to tell Fijians that the engines of the bombers they landed at airports on Fiji for refueling and maintenance in 1957 were radioactive.

"There appear to be no regulations in force governing the transit of radioactive aircraft through international civil airports such as Nandi and Canton," Air Commodore W.P. Sutcliffe wrote in the memo dated October 13, 1957.

"The fact that an engine may be 'hot' should be concealed from the Nandi authorities unless they ask," he added.

New Scientist said five aircraft from

the 76 Squadron were contaminated while flying through mushroom clouds in Australia collecting samples.

The outside of the engines had been cleaned but the interior was coated with radioactive material. There are no records of the radiation levels of the engines.

"The revelation has angered Fijian environmentalists and comes as more than 200 Fijian servicemen who took part in the nuclear testing program prepare to take the British government to the European Court of Human Rights in Strasbourg later this year," the magazine said.

The Fijian veterans claim they are suffering from skin diseases, anemia and leukemia because of their exposure to radiation.

No one from Britain's Ministry of Defense was immediately available to comment.

Meanwhile, the acting head of the Marshall Islands Nuclear Claims Tribunal, Greg Danz, says he is confident the Tribunal's members will be able to persuade the US Congress to increase compensation for victims of nuclear testing in the Micronesian country.

The US tests took place during the late 1940s and early 1950s, following World War II.

The Tribunal is seeking an extra \$22 million, in addition to the original US\$45 million already received.

Danz says the "changed circumstances" provision of the Marshall Islands Compact of Free Association with the United States

will be used to argue the Tribunal's case.

"We're hopeful that funding can be made available so that the Tribunal can pay off awards that it makes in a timely manner," he said.

"We're willing to stand on our record as to how we've made our . . . funding for the older people and people who have very serious conditions". The Pacific currently operates under a South Pacific Nuclear Free Zone Treaty. (PAC-NEWS/Reuters/Radio Australia) ■

■ DEVELOPMENTS

THE Freedom muzzle broken

Islanders have been upheld, after the government failed in its bid to restrict the general election campaign period to just five weeks.

This follows a judgement by Chief Justice Sir Peter Quilliam who struck out a controversial Electoral Amendment introduced into Parliament by the government shortly before the dissolution of Parliament.

Sir Peter declared it invalid, inconsistent and unenforceable. He said the Electoral Amendment was clearly unconstitutional and he was unable to accept government's argument that the amendment was to the benefit of the public.

About 10,000 Cook Islanders go to the polls on the 16 of this month to vote in a government to run the country for the next five years.

Campaigning has been relatively quiet in comparison to other years, thanks that Electoral Amendment that saw election activity stopped for over a month.

Except for the brief five week period, any election activity including the formation of new political parties and the announcement of any prospective candidates for election were outlawed.

A conviction for breaking the law carried a maximum fine of up \$10,000 or five years imprisonment.

Democratic-Alliance and New Alliance opposition parties were outraged by the Electoral Amendment saying it contradicted fundamental human rights and freedoms of Cook Islanders.

Lawyers acting for the Democratic-Alliance filed an application with the High Court in April seeking a declaratory judgement on the five week campaign period.

Democratic- Alliance leader Dr Terepai Maoate says "the Act was brought into force without any consultation."

The Chief Justice's judgement was a victory for the Democratic Alliance Party and embarrassing for the ruling Cook Islands Party government.

The Cook Islands Party government did a similar thing just before the 1993 general elections when it introduced an Electoral Amendment requiring public servants to resign if they became candidates for the general election.

That was also struck down by the Court of Appeal after it was challenged by a Democratic candidate and the Public

Service Association. "This is a victory - this is what we've been anticipating,"

says DAP leader Dr Terepai Maoate. He says the Electoral Amendment was a clearly a move by the government "to gag the Opposition."

"It was designed to give us too little time to tell people about their mismanagement, now that it is thrown out, we can go ahead and launch our campaign."

Dr Maoate says the Chief Justice's judgement reaffirms their belief that the government's Electoral Act violated the rights and freedoms of Cook Islands people.

Of note was filing of an affidavit by Political Review Commission chair Iaveta Short in the Court saying that what the government had done in the Electoral Amendment was not what the Commission had recommended.

The Electoral Amendment was passed in Parliament about a month ago after one of the fieriest debates in the House. At the time, New Alliance Party leader Norman George expressed outrage that under the Electoral Amendment, politicians could be sent to prison for five years for doing what they had done as a matter of course for the past 30 years. ■

France admission on Moruroa cracks highlight need for an independent study

Suva, Fiji: The admission by French authorities that there are fractures in the coral cone at Moruroa and Fangataufa Atolls throws doubt on many of its other claims about the effects of nuclear testing in French Polynesia.

"After years of secrecy and denials about the environmental impacts of testing, the French Government has had to concede there has been damage to coral" says Greenpeace Pacific communications officer Samantha Magick.

The new director of France's Atomic Energy Commission, Rene Pellet admitted that there are fractures in the atolls after carrying out an inspection of the two sites.

But he has also been reported as saying that no long-term damage has been done by three decades of nuclear tests.

Greenpeace rejects this. " (The) admissions lend strength to our argument that there should be a truly independent study done of the test sites. This study should be based on the full release of medical data to the workers concerned in the testing programme and comprehensive geological testing," says Magick.

"Moruroa is leaking radioactivity now despite assurances from the French Government that no contamination from underground testing would occur for hundreds or thousands of years, if at all. The oceans will disperse the plutonium and other materials, and Pacific people who depend on the ocean for their economy, identity, diet and culture will suffer" says Magick.

Greenpeace is not isolated in its concerns over the testing programme and its legacy. Last year South Pacific Forum leaders expressed concern about the lack of geological detail in an International Atomic Energy Agency study of the test sites.

"The French government appears to be trying to manage the way information is released, in order to play down what they have really done. We need independent studies that will give the full story about the impacts on the environment at Moruroa and Fangataufa. The former workers there deserve to know exactly what risks they now face and what sort of compensation they should be entitled to."

France conducted 193 'nuclear experiments' above and underneath Moruroa and Fangataufa between 1966 and 1996. ■

■ ADVERTISING FEATURE

THE New Zealand Pacific training Centre gives you the chance to be your personal best. Are you ready to accept the challenge?

New Zealand Pacific Training Centre's premises have been designed taking the needs of clients into account. Air-conditioned rooms and spacious classrooms ensure the comfort of students. We are also located very centrally in Lautoka with access to parking space and public transport. All the teaching material used in the Centre are brought either from Australia or New Zealand. Clients can be assured of quality learning, as the materials are the same as those used by TAFE and POLYTEC schools there. The Centre has been fitted with modern computer labs with 83 Pentium computers, one laptop computer, four printers, two modems, one overhead projector, one video, one television and one computer data projector.

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FJI'S reputation as an enjoyable tourism destination is world-renowned, but often the small local operators are overshadowed by big international corporations.

Because of this, 58 small tourism operators got together in February to set up the Fiji Budget Hotel and Tour Operators Association.

"Over the years, major tourist operators in Fiji have ignored small local tourist operators who were trying to fight for their own survival in the tourist industry. They have regarded local tourist operators as illegal operations and they have made it difficult for small local operators to survive in business," says association chief executive, A L Kabu.

Kabu told PIM that there were many complaints by small operators that unfair tactics were used by travel agents to guide business away from the local operators.

"Budget travellers have lodged many complaints whereby a major tourist operator in Sydney had told them not to book small hotels since they are infested with rats

New tourism association to help small business

and cockroaches. Some other operators have issue circulars to their members saying not to provide information to inquiries about certain local operators because they are illegal and do not have a licence to operate."

This is imparted to tourists in hotels to dissuade tourists from booking products recommended to them by other travellers. The budget hotels have not only been ignored but they have been slighted as 'not up to standard'," he says.

The formation of the Fiji Budget Hotel and Tour Operators Association was an effort for small operators to work towards developing themselves to be marketed overseas as viable alternatives to expensive choices existing within the industry.

Kabu says there has been tremendous growth and development in the budget sector, with much ongoing improvements in quality.

"Much more growth in now developing in eco-tourism waves of development in

smaller islands with more village involvement. Backpackers in the Yasawa group, the mainland, Kadavu, Taveuni, and other areas of Fiji.

Eco-tourism is mushrooming everywhere as locals find out the potential of the tourism industry," he said. But the growth in small tourism operators is not just in the area of accommodation.

There are several small operators who run businesses concerned with activities such as diving, surfing, trekking, sightseeing, cruising, bamboo rafting, four-wheel driving, mountain biking, white water rafting, camping, and inland touring.

Kabu says the growth in this particular sector has been spurred by a growing awareness of local culture and a desire to visit other areas of the world but at a 'value-for-money' price.

Mostly, though, he says it's a fad for the young to travel and 'see the world' before venturing into the world of paid employment.

But, Kabu says, because of the growth in this sector, many illegal operators are being attracted to Fiji. He says some of them come to Fiji on Visitors Visas, see the

Australia. The Diploma courses are taught by fully qualified instructors at the Lautoka centre.

The services and programmes offered by NZPTC are tailor-made to address the unique needs of the clients. An organisation and its employees can obtain the maximum benefit this way. Our educational policy is to provide quality learning with the aid of international standard teaching material and qualified staff.

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NZPTC was established in Lautoka by Mr Subhas Chandra five years ago at a time when other business and computer schools were offering little in terms of quality train-

potential here, and set themselves up in rented homes. But these also extend to diving activities, surfing, tours, rental cars and private home hostels.

The major challenge for the industry, Kabu says, is to stop the illegal operators who are ruining the reputations and businesses of those who are operating legally.

The association aims to shed the image created within the industry of low standards in budget hotels.

He says government measures to help local operators could include small loan schemes to help local set up and operate budget hotels and other tourism products, develop into quality operations and attract more tourists to the country.

With increasing unemployment in rural areas, eco-tourism ventures could be the answer.

He says the association was not set up to compete with the Fiji Hotel Association, whose members are bigger hotels.

Their major objective is to give travellers a greater range of choices. He says the future for the association looks bright and members were motivated. With a bit more training and education, small operators may soon see increasing success in a rapidly developing industry. ■

ing. He was the ideal person to start the institute, having graduated with a Commerce degree from Auckland University. Today the Centre is one of the most reputable in the western division. Among its clients are: the Public Works Department, Carlton Brewery (Fiji) Ltd, Westpac Banking Corporation, Fiji Development Bank, the Regent of Fiji, Forum

Apparel Limited, Williams and Goslings, Carpenters Shipping, Punja and Sons Limited, world Wide fund for Nature and the Fiji National Training Council to name a few.

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■ YACHTING



Fellowship anchored off Funafuti, which lies so low it is sometimes difficult to spot

fun@funafuti

Story and pictures by **SALLY ANDREWS**

AFTER sailing through the tropical convergence zone, the skies cleared and a stable smudge of palm trees rose into view on the horizon. We had found our clearance port, Funafuti - the capital atoll of Tuvalu.

Before the advent of global positioning satellites (GPS), finding a low-lying atoll was a satisfying if risky business. Navigating solely by sun, stars and sextant, sailors were at the mercy of weather conditions which could obscure the sky for days.

Caution, luck and skill played equal parts in a safe landfall. GPS makes a navigator's life easier, though you still need eyeballs and commonsense. At Tuvalu, our charts and global positioning disagreed by nearly a mile.

During our visit, a warship entered Funafuti lagoon. Next afternoon, radio silence was broken: "Fellowship, this is the Australian Warship Ipswich, Captain Kraus speaking. Please join us for cocktails at 1800 hours." Like a lunatic, I tore

apart my clothes locker looking for something suitably unwrinkled to wear. Running late, we were grateful when the local police officer gave us a lift to the party. On the way, he remarked on the anticipated weekend workload, mostly for minor infractions like drunk & disorderly behaviour. I hoped we wouldn't become a statistic.

On a goodwill tour of the South Pacific, the Ipswich had invited the who's who of Tuvalu - government and bank officials and other VIP's - plus two itinerant sailors. Hospitality was flowing, as were the drunks, and we mixed with the crowd. The evening was warm and the roll of the deck gentle.

We marvelled at the ship's air conditioning system, and the generous amount of refrigerated storage space - much of it dedicated to chilling beer. As the duty officer descended into the tinier holds, he looked like Victor Hugo's misshapen bell-ringer Quasimodo. In the engine room, an impressive array of computers monitored all ship's systems.

After the reception wound down, a group of us headed to the Island Twist at

the Vaiku Langi Hotel where the local rock band, Funafuti Island Power, was surging. The admission price included a fragrant floral headdress and, crowned with colourful flowers, I was quickly whisked off to dance with a Tuvaluan chap and then an Aussie sailor. I had been in Tuvalu only a week and I wasn't sure I could maintain the lifestyle. Foster, my partner, disappeared into the woodwork, chuckling. He preferred to admire the ladies from a distance. As I whirled around, I caught his eyes, which instantly creased in laughter.

Tuvalu seemed to be "Party Capital of the Pacific" and there were endless reasons to party - to herald the weekend, to raise funds, to celebrate birthdays and weddings. But,

after seeing the south end of the atoll, perhaps "Land of the Blue Tin Road" was a more appropriate pseudonym. Lacking yellow bricks and a functioning can crusher, a veritable highway of Fosters beer tins had appeared.

The disposal of glass, plastic and metal refuse has become a major environmental problem at Tuvalu. Most Tuvaluans have had to switch from subsistence farming to consuming imported products.

There is simply not enough land to grow food on. The airport, built by the US troops during World War II, takes up most of the arable land. In addition, the last thirty years has seen a tenfold increase in the number of people living in the capital.

By chance, we ran into Marina at her Happy Face Store. Twenty years earlier, she and her late-husband, plantation manager Bill Frew, had welcomed yachties who stopped at Fanning in the Line Islands.

She had not changed. Amiable as always, Marina invited us to a birthday party at the Nukulaelae Maneapa. The guests were elegantly dressed, and speeches, dancing, eating flowed into one

another. Mountains of food on the long banquet tables mirrored the mix of influence - with imported orange Fanta and red apples alongside green drinking coconuts.

For a change of scenery and a quiet weekend, we sailed to Funafala in the southwestern lagoon. The anchorage is surrounded by ultra-marines and sapphire blues. "A nice place for a picnic," said the Pastor. Under his watchful eyes, the local Girls and Boys Brigade were camped out, studying the Bible and learning traditional skills.

The Pastor shared Tuvalu's history with us - seemingly a series of aggressions by blackbirders, whalers, beachcombers, Tongan and Kiribati warriors, Samoan pastors, British colonialism, American troops. Finally, after years of foreign domination, he felt Tuvaluans were shaking free from the influence of the past and discovering and redefining their culture. Meanwhile, the girls wove mats and plates out of palm fronds, the boys husked coconuts. The plan was to live off the land like the ancestors for a couple of days, catching fish and harvesting pulaka (taro),



Party-time - Tuvalu style

coconuts, pandanus and bananas. At breakfast, though, the poor kids had looked so unhappy. No bread, no crackers. So the Pastor caved in, he told us, and had zoomed by boat back to the mainland to buy two boxes of Lees biscuits! At the end of their adventure, the kids sang and

danced and laughed as they crossed the lagoon headed back to Funafuti. It seemed a shame that kids no longer learned the traditional skills of their ancestors at home, that they had to rely on extra-curricular activities like a weekend church camp. But since independence in 1978,

Tuvalu has had to adapt to modern life including dependence on remittances; sales of stamps at the Philatelic Bureau; Fish Licencing fees for access to Tuvalu's EEZ; sales of licencing for the Internet ".tv" suffix; and aid money.

Unfortunately, the influx of aid money creates paradoxes like fishing fleets, freezers and gear but no one goes fishing because there is no infrastructure to keep it running - no mechanics, no fuel, no markets because there's no room on the plane.

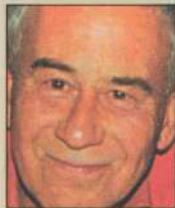
Despite Tuvalu's constant adaptation to contemporary environmental and economic concerns, the lagoon and the people who live on its edge are warm and welcoming - making Funafuti a fun place to visit. Just be sure to bring your party clothes. ■



Although the night-life may be hectic, during the day, life is a leisurely pace

OPINION

Will FTAs fire up regional trade?



David Barber

WELLINGTON

THE possibility of a free trade arrangement (FTA) among Pacific island countries, which has been talked about since 1987, comes to the fore again this month when Forum trade ministers meet in Suva.

It is an issue that promises to feature importantly at next month's Forum Economic Ministers' Meeting in Apia and again at this year's Forum summit in Palau in October.

The ministers will have before them a number of studies on a number of proposals. At last count, at least five different FTAs were being talked about - among FICs only, between FICs and Australia and New Zealand, between some FICs and the European Union, between some FICs and the United States and with all countries on a Most Favoured Nation (MFN) basis.

This alone demonstrates the complexity of the issue and the difficulty the island states face in coming up with a final pact, or pacts, that best suit their needs. Throw in the fact that free trade means the states, whose economies are fragile to say the least, will lose significant amounts of tax revenue if import duties are abolished, and it's obvious no one can expect any quick decisions.

But decisions will nevertheless have to be made and they are critical to the island nations' futures in a fast-moving world seemingly hell-bent on global trade liberalisation.

In recent years, there has been a proliferation of regional free trade arrangements and bilateral agreements. The Asia-Pacific Economic Cooperation (APEC) grouping, which has embarked on a process of voluntary trade liberalisation, is heading for a make-or-break summit in Auckland and we could be on the verge of a Millennium Round of world trade negotiations.

Pacific island countries can no longer stand apart from the trends and an FTA offers a prime opportunity to consolidate their voice in dealings with the rest of the world. As other nations seek economic cohesion in trade pacts, fragmentation in the Pacific is no longer viable. The issue is irrevocably bound up with the need for wide-ranging reform - embraced at least in principle by most states - which is critical to lifting the states' economic performance and living standards. Looking at new trade arrangements was forced on the island nations by the diminishing value of

SPARTECA preferences as New Zealand and Australia cut their tariffs to other countries and the looming end of the European Union's Lome IV arrangements in February next year.

Two years ago, the Forum secretariat commissioned a report on a possible preferential FTA among member countries. Its architect, Robert Scollay, of Auckland University's APEC Study Centre, reported a year ago that the quantifiable economic benefits to the FICs would be relatively small, but an FTA would act as a stepping stone to complete liberalisation.

He noted "substantial economic benefits" would flow from a supporting programme of trade and investment facilitation measures and the size of the market covered could be more than doubled by inclusion of the French and American Pacific territories.

And Scollay said all FICs would gain more if they reduced their MFN tariffs at the same time as a preferential FTA. He warned the benefits of freer trade are not achieved without costs and particularly noted that alternative sources of government revenue - that is, a value added tax (VAT) - would have to be developed.

There is very little trade between the FICs and another study, by Australia's Centre for International Economics, said the overall gain would be increased 40 times if an FTA included New Zealand and Australia - countries that provide nearly half their total imports. Papua New Guinea and Fiji, as the largest economies in the Forum, would gain most, it said, while as a proportion of GDP the Solomon Islands, Kiribati, Fiji and the Cooks would come out best. Again, this report referred to the revenue losses stemming from cuts in import duties. These account for up to two-thirds of government revenue in Kiribati, Tonga and Tuvalu, according to the latest draft report on the issue by Australians R.J. Filmer and Tony Lawson.

It noted moves throughout the region in the direction of a consumption tax regime, regardless of the FTA debate. By now five FICs (the Cook Island, Fiji, Papua New Guinea, Samoa and Vanuatu) should have a VAT in place, while the Solomons, Tonga and Tuvalu have a sales tax system. The report advocated a New Zealand-style goods and services tax, broad-based with a single tax rate and minimal exemptions. So-called "sin" goods like alcohol and tobacco products should also have an excise tax.

The report concluded that loss of tax revenues should not be a significant barrier to any regional FTA, saying they could readily be replaced by shifting some or all the tax base from imports to consumption.

It noted, however, a continuing lack of real interest in new regional trade arrangements in most FICs, reflecting a belief that they have few export opportunities and SPARTECA and Lome have not fired economic activity.

The argument really comes back to whether the Pacific nations, now moving towards economic reform, including cutting back the public sector and encouraging private enterprise, want to continue that process and embrace the principles of globalisation. As Filmer and Lawson said: "A vitalised private sector is more likely to be in a position to take advantage of any trading opportunities eventuating from a regional trade arrangement."

OPINION

The fight against corruption gets high-tech



Jemima Garrett

SYDNEY

A NEW anti-bribery treaty, negotiated on the other side of the planet, is about to make its mark on the way business is done in the South Pacific. It's just one of a number of developments since the Asian economic crisis, which are putting paid to the idea that a little bit of corruption in developing countries is good for greasing the wheels of business.

In fact, in many Asian countries, which before the crisis were seen as good examples of this philosophy, it was corruption and lack of accountability that led to the huge scale of the crash.

"at the core of our dark experience lies the ugly truth that there was an absence of transparency, accountability, public interest and public responsibility," former Thai prime minister, Anand Panyarachun, told an audience in Bangkok recently.

Tonku Abdul Aziz, a former Malaysian central bank official now working for the world-wide anti-corruption group Transparency International, put it more bluntly, saying that the philosophy of turning a blind eye to corruption "proved to be nothing more than an elaborate prop for what was basically a morally indefensible and decadent heritage".

Transparency International (TI) has documented numerous cases of corruption, especially in the letting of government contracts and the privatisation of government corporations, which have cost the taxpayers hundreds of millions of dollars.

It is just these problems that the new anti-bribery treaty, sponsored by the Paris-based Organisation for Economic Co-operation and Development (OECD), is designed to tackle.

the treaty makes it a crime for business-people from OECD or other signatory nations, to bribe a foreign public official.

By the end of 1999, all 34 nations that have expressed interest in the treaty, are expected to have made its provision binding by ratifying the document.

Those countries account for 70 per cent of world trade and even more of foreign direct investment. They include most the Pacific's main trading partners, for example, Australia, New Zealand, Japan, the United States and Britain.

At the same time there is growing grass-roots movement against corruption in the Pacific.

In Papua New Guinea, the Business Council was the driving force behind the establishment of a local chapter of Transparency International. Transparency International itself is just five years

old but, such has been the enthusiasm for its approach of putting together community coalitions to fight corruption, that it now has chapters in 70 countries.

The Papua New Guinea chapter has leading lawyer and chair of the Port Moresby Stock Exchange, Sir Anthony Siagaru, as its president. It has held meetings across the country and worked with the ministry of education to develop ethics and values courses that are now in use in secondary schools and in induction courses for new students at the University of Papua New Guinea.

TIPNG's key parliamentary initiative, a proposal for an Independent Anti-corruption Commission, has not been able to win support from enough politicians to see it approved.

As yet it has not drawn up its action plan but it has won the support of key figures such as the Police Commissioner and the Director of Public Prosecutions. This high profile support will be important if corruption is going to be dealt a telling blow.

Corruption is a difficult area in which to obtain convictions and more so when the offence is committed away from the offenders home country. The success of the OECD treaty will rely on authorities receiving good tip-offs either from the competitors of a suspect company or from whistleblowers within the company or affected government agency.

Whistleblowers, in particular, need good support if they are to come forward. While Transparency International focuses on bringing together local non-government organisations to fight corruption and support whistleblowers, international aid donors and many governments in the region are working on prevention.

Last year, the Asian Development Bank (ADB) brought in a new anti-corruption policy that has implications for every aspect of the bank's operations. The ADB has committed itself to 'zero tolerance' and will do everything it can to stamp out practices such as the selection of uneconomic aid projects because of opportunities they provide for kickbacks or patronage.

Procurement fraud, facilitation payments to government officials, misappropriation of confidential information for personal gain, theft and embezzlement, nepotism in promotions or the use of threats of tax audits to extract personal favours are all on the ADB's hit list. But according to the ADB's Director of Pacific Operations, Basudev Dahal, the most effective way of dealing with corruption is through providing competitive markets and the legal framework for open and accountable government. Corruption thrives on secrecy. Without that secrecy it will either disappear or become obvious, giving police or other agencies a better chance of taking action against it.

Only last month, the World Bank blacklisted three companies that had failed to meet its standards of accountability.

In privatisations and the letting of government contracts, such open procedures can save the government 20 to 30 per cent of the project costs.

■ RE-RUN

Due to a technical error, two lines from the cover story of the May Issue were deleted. These are underlined below.

WTO, EU and the Pacific

Why the region is being pressured into a Free Trade Area

From page 31, PIM May Issue

The only other way to get around WTO, it seems, is for the Pacific to set itself up as a free trade area. This is the position that the European Union is advising trade officials from the Pacific to move towards. In a recent meeting with trade officials from South Pacific Forum countries, the EU said it was committed to negotiating a reciprocal Free Trade arrangement.

What this means is that any successor arrangement to Lome IV would have to be reciprocal, thus allowing EU exporters the same access privileges to the ACP that the ACP would get to the EU.

According to White and Grynberg, the option of a free trade area, which would effectively require the ACP states to grant reciprocity, is not politically feasible.

They say Pacific Island states "could not grant trade reciprocity to the European Union without simultaneously granting reciprocity to Australia and New Zealand which have offered trade preference regimes under Pactra and Sparteca".

But there has also been concern raised over how the Pacific industries would survive in a climate of trade reciprocity with the EU, and maybe even Australia and New Zealand too.

In June last year when the early word was that the EU would back Free Trade Areas to succeed Lome, there was outcry from non government organisations. The

NGOs said that under a system of regional FTAs, the advantage would lie with the EU's globalised exporters, not the ACP states, whose membership included some of the poorest nations in the world.

From page 32, PIM May Issue

For its part, the Pacific is now at a cross-roads. In June, the Forum trade ministers will be meeting in Suva to consider the possible creation of a Free Trade Area across the Forum Island Countries. Many experts have said that this will be one of the most important ministerial meetings in the history of the Forum.

The Forum secretary-general, Noel Levi said: "Negotiations on a free trade area represent the region's best chance of maintaining the current market access into the EU, as well as future market opportunities". He warned that "if in June Forum Trade Ministers decide not to proceed with the free trade area among Forum Island Countries then they could forfeit their best chance for maintaining their current market access into the EU. The price of this choice could be many job losses in the cannery sector but more importantly the loss of future market access opportunities".

However, Grynberg says that "the Pacific ACP should not lose sight of the fact that association with Africa has benefited the region enormously: Africa remains important in the European geopolitical cal-

culus and the Pacific Islands do not".

The EU, he says, has suggested that the ACP be broken up into three subgroupings of the Caribbean, sub-Saharan Africa and the Pacific. If the EU's plan to have several free trade areas in the ACP goes ahead, then the ACP will be broken up into three or perhaps five separate regions.

Each of these groupings would then have Regional Economic Partnership Arrangements (REPA) with the EU which would be negotiated separately.

If, as Lord Plumb said, the ACP group counted for very little in the world fora, then it seems unlikely that the split ACP will be any different. Early meetings amongst senior Forum trade officials, on the subject of a free trade area with Europe, have shown that the region is cautious about throwing themselves into REPA unprepared.

Participants at a meeting in Suva in March to discuss post-Lome IV trade arrangements said that unless the REPA was 'Lome-plus' - "constituting a substantial improvement over the existing trade arrangements in Lome IV" - there would be no benefit in granting the EU increased access to ACP markets.

Whether Pacific politicians and bureaucrats can hold their own with this argument, in the international arena, is the key to how well the region emerges from this historic round of negotiations. ■

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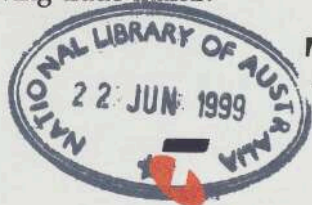
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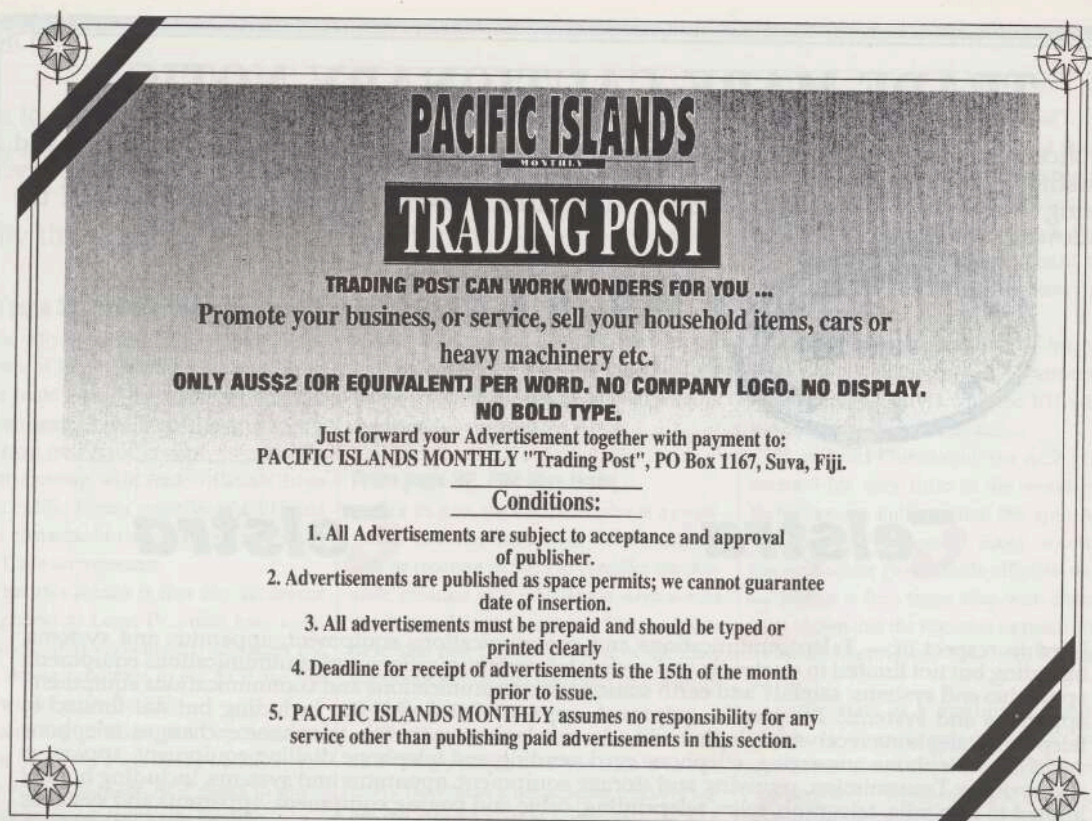
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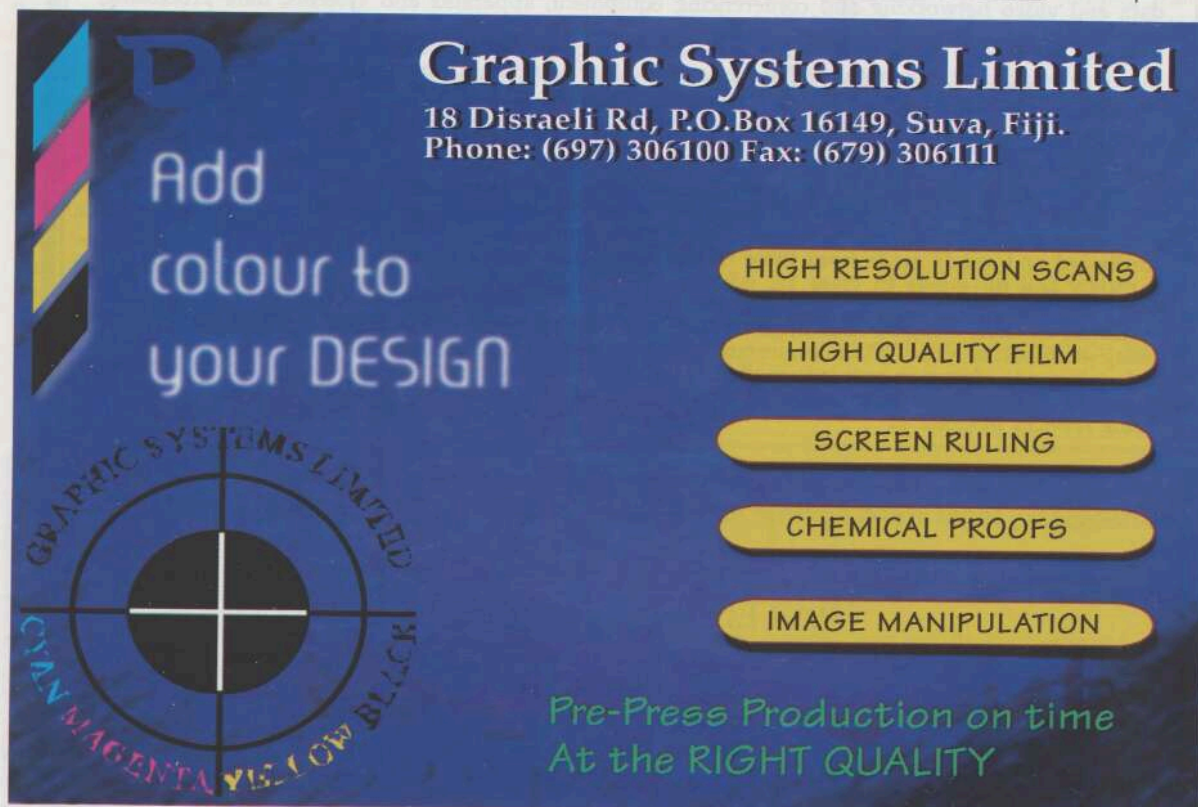
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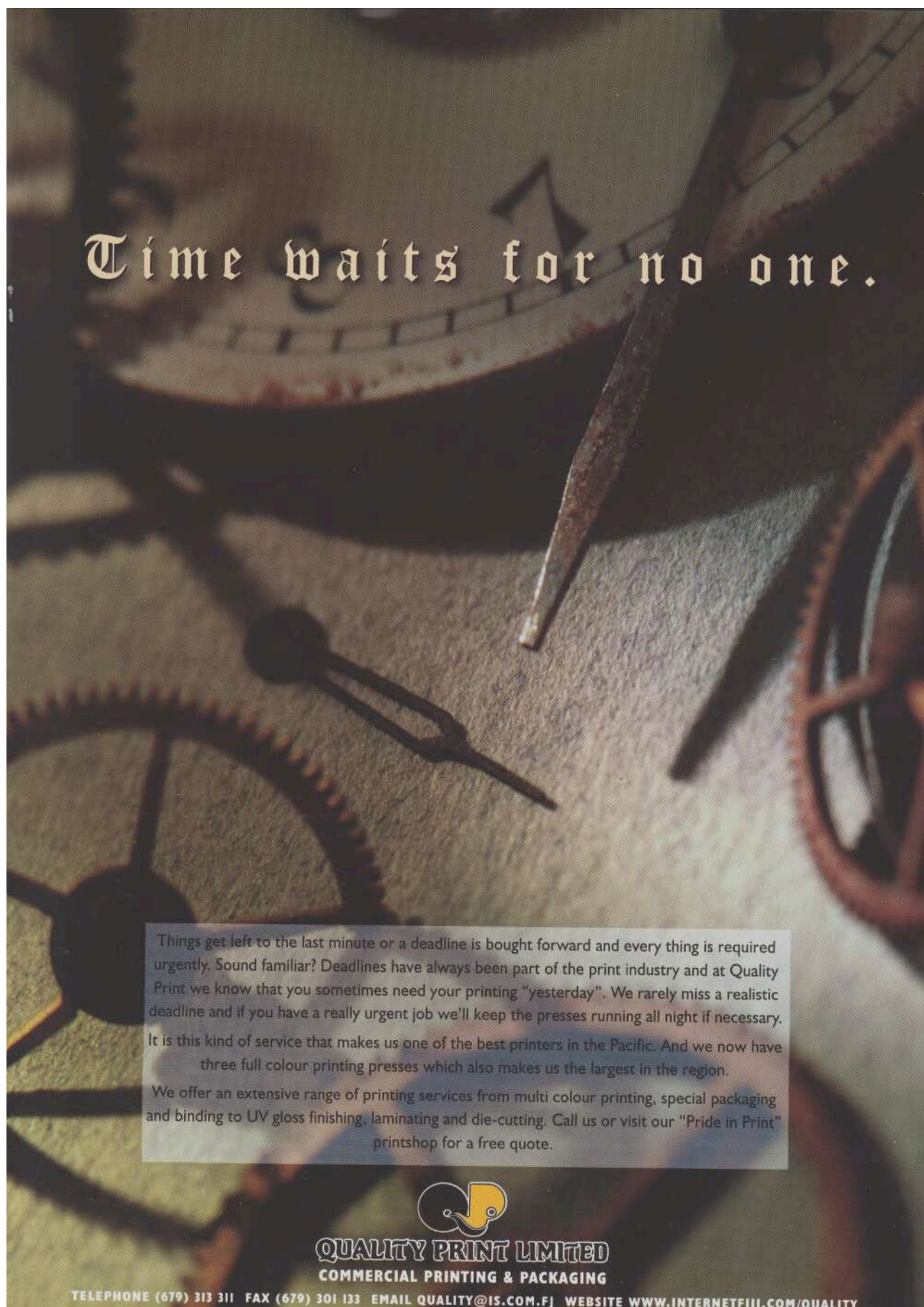


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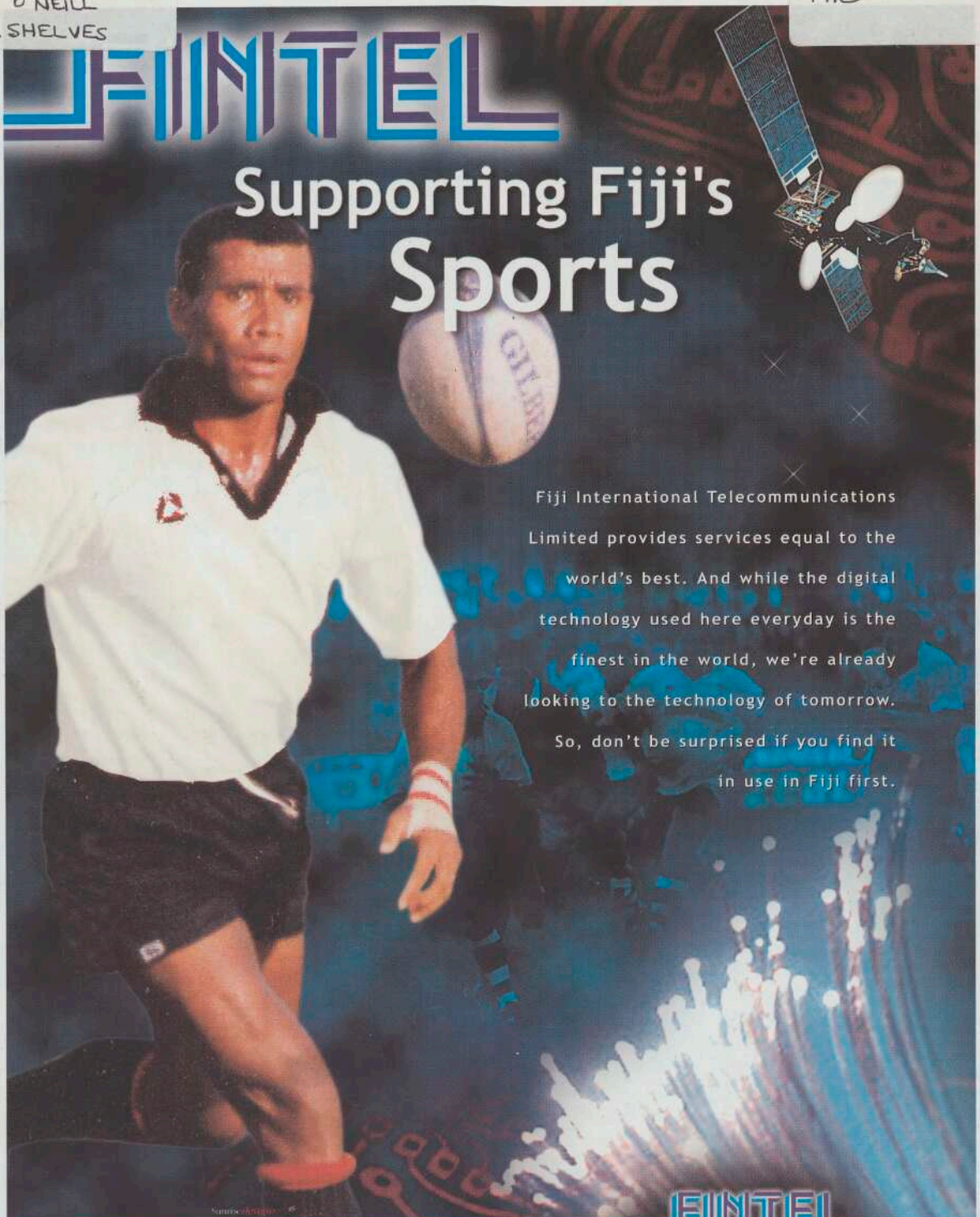
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